

## Washington State Institute for Public Policy Benefit-Cost Results

#### Employment counseling and job training in the community **Adult Criminal Justice**

Benefit-cost estimates updated December 2023. Literature review updated August 2016.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our Technical Documentation.

Program Description: Employment counseling programs teach skills necessary for seeking employment. These include both hard skills (e.g., job preparedness and skills training) and soft skills, (e.g., effective job searches, applications, and resumes). Some programs may specifically address barriers to employment for convicted offenders. The studies in this category differ from those in the "Employment counseling and job training with paid work experience," as each program in this category does not include subsidized or transitional jobs to help participants transition to regular employment. For this broad grouping of studies, programs were delivered in the community for a period ranging from one to eight months.

Benefit-Cost Summary Statistics Per Participant							
Benefits to:							
Taxpayers	\$757	Benefit to cost ratio	\$0.64				
Participants	\$0	Benefits minus costs	(\$839)				
Others	\$1,502	Chance the program will produce					
Indirect	(\$780)	benefits greater than the costs	42%				
Total benefits	\$1,478						
Net program cost	(\$2,317)						
Benefits minus cost	(\$839)						

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2022). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our Technical Documentation.

Meta-Analysis of Program Effects											
Outcomes measured	Treatment age	No. of effect	Treatment N	Adjusted	effect sizes ben		tandard err st analysis	the	Unadjusted effect size (random effects		
		sizes		First time ES is estimated			Second time ES is estimated			model)	
				ES	SE	Age	ES	SE	Age	ES	p-value
Crime	32	9	5045	-0.025	0.038	34	-0.025	0.038	44	-0.037	0.368
GED attainment	32	1	156	0.651	0.174	36	n/a	n/a	n/a	0.651	0.001
Illicit drug use	32	1	123	-0.321	0.176	36	n/a	n/a	n/a	-0.321	0.069
Cannabis use <sup>^</sup>	32	1	123	-0.148	0.178	36	n/a	n/a	n/a	-0.148	0.407
Employment ^ ^	32	2	2246	0.083	0.074	34	n/a	n/a	n/a	0.083	0.258

<sup>^</sup>WSIPP's benefit-cost model does not monetize this outcome.

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our Technical Documentation.

Detailed Monetary Benefit Estimates Per Participant									
Affected outcome:	Resulting benefits:1	Benefits accrue to:							
		Taxpayers	Participants	Others <sup>2</sup>	Indirect <sup>3</sup>	Total			
Crime	Criminal justice system	\$757	\$0	\$1,502	\$378	\$2,637			
Program cost	Adjustment for deadweight cost of program	\$0	\$0	\$0	(\$1,158)	(\$1,158)			
Totals		\$757	\$0	\$1,502	(\$780)	\$1,478			

<sup>&</sup>lt;sup>1</sup>In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

<sup>^^</sup>WSIPP does not include this outcome when conducting benefit-cost analysis for this program.

<sup>&</sup>lt;sup>2</sup>"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.

<sup>&</sup>lt;sup>3</sup>"Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

# Detailed Annual Cost Estimates Per Participant Annual cost Year dollars Summary Program costs \$1,964 2016 Present value of net program costs (in 2022 dollars) (\$2,317)

Cost range (+ or -)

10%

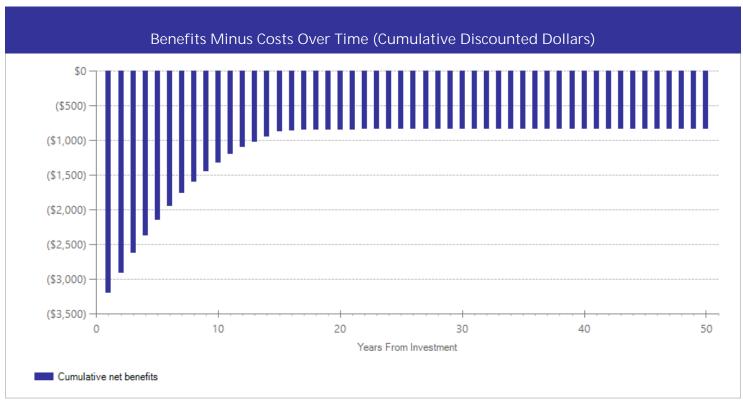
Per-participant cost estimate provided by the Washington State Department of Corrections. We assume the cost of vocational education for job training and include the cost for employment counseling.

\$0

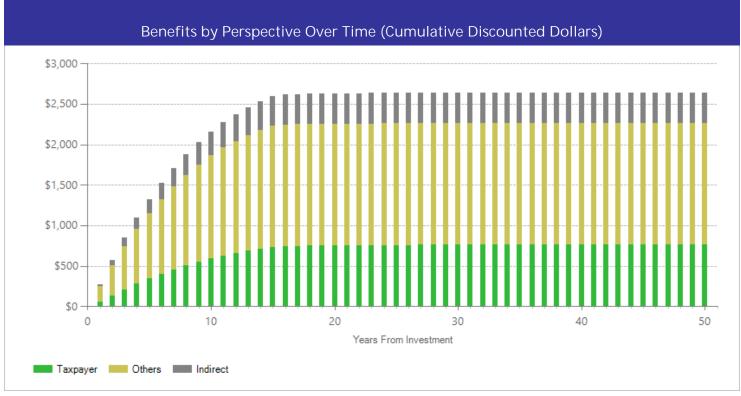
2014

Comparison costs

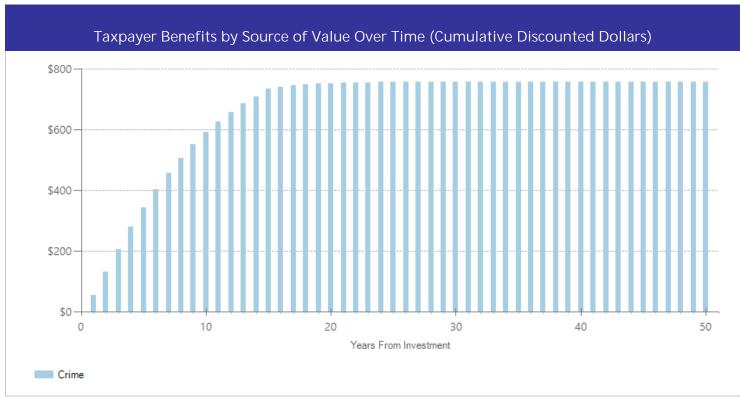
The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment or treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our Technical Documentation.



The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.



The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

### Citations Used in the Meta-Analysis

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Cave, G., Bos, H., Doolittle, F., & Toussaint, C. (1993). *JOBSTART: Final report on a program for school dropouts*. New York, NY: Manpower Demonstration Research Corporation.

Farabee, D., Zhang, S.X., & Wright, B. (2014). An experimental evaluation of a nationally recognized employment-focused offender reentry program. *Journal of Experimental Criminology*, 10(3), 309-322.

Milkman, R.H. (1985). Employment services for ex-offenders field test: Detailed research results (Document No. NCJ 099807). McLean, VA: The Lazar Institute.

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### Washington State Institute for Public Policy

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