# Final Report to the Education Funding Task Force 

# K-12 Public School Staff Compensation Analysis 

Submitted: November 15, 2016
Presented: November 15, 2016

## Outline

- Introduction and Executive Summary
- Summary of Data Collection, Cleaning and Consolidation
- Supplemental Pay Analysis
- Revenue to Expenditures Analysis
- Comparable Positions Salary Analysis
- Local Labor Market Adjustment Analysis
- Staff Salary Cost Model


## Final Report Goal

Provide input to the Education Funding Task Force on supplemental pay analysis and market context for attracting and retaining staff

## Project Requirements from E2SSB 6195

(a) Collect K-12 public school staff total compensation data, and within that data, provide an analysis of compensation paid in addition to basic education salary allocations under the statutory prototypical school model, source of funding, and the duties, uses, or categories for which that compensation is paid;
(b) Identify market rate salaries that are comparable to each of the staff types in the prototypical school funding model; and
(c) Provide analysis regarding whether a local labor market adjustment formula should be implemented and if so which market adjustment factors and methods should be used.

In addition 3SI has developed a model that will allow the Education Funding Task Force to evaluate salary cost scenarios

## How to Read the K-12 Salary Analysis Final Report

- The K-12 Salary Analysis Final Report includes a presentation and a more detailed final report submitted to the Task Force as two separate documents on November 15, 2016
- There is a large amount of data and analysis throughout the report; many questions that arise when reviewing the analysis will be answered in later sections
- There are many ways to analyze the district submitted data; this report slices the data by staff type and prototypical school model position to analyze the detailed supplemental pay; the digital appendix contains additional analysis including full results segmenting by prototypical school model position, duty root and district
- This report is a review and analysis of the primary data submitted by districts along with other data sources and is intended to focus on observations and implications of the data; it does not draw conclusions on which supplemental pay factors are "basic education" or how to interpret comparable position salaries and market rate factors

To support drawing conclusions from this analysis 3SI has developed a model that will allow the Education Funding Task Force to evaluate salary cost scenarios

## Executive Summary (1 of 2)

## Data Collection, Resource to Expenditure and Supplemental Pay Analysis (SPC)

- There was a high response rate to the salary and resource to expenditure data collection effort
- $87 \%$ of districts submitted data; after data standardization and cleaning more than $80 \%$ of employee records in the sample were included in the final data set, and 241 of the 269 revenue to expenditure files met quality standards necessary for reliable analysis
- Analysis of district reported supplemental pay revealed that a small number of the many categories and sub-categories in the OSPI survey explain the core of additional pay
- For CIS at the supplemental pay category level districts pay for all of the activities and duties included in the survey: Professional Development, Deemed Done, Additional Responsibilities, Time Outside the Regular School Day, Time Outside the 180 Day School Year and Other, however, payments are concentrated in a few supplemental pay sub-categories including: professional responsibility stipend, combination of activities outside the regular school day, extracurricular, extra days, district and selfdirected professional development, and paid holiday / sick-leave buyout
- Additional base salary paid by districts (reflecting market rates for these positions) makes up almost half of CAS total salary - 40\% for Principals and $46 \%$ for Central Administrators
- CLS supplemental pay is more fragmented across the categories and varies in sizes
- In general large urban districts pay higher amounts of supplemental pay while smaller districts pay lower amounts of supplemental pay; larger districts more frequently pay for district directed PD and professional responsibility stipends while smaller districts pay for extra days and classroom prep
- Revenue to expenditure analysis revealed that both small and large districts report using local funds to support the statutory programs of basic education through supplemental pay


## Executive Summary (2 of 2)

## Comparable Positions Salary Analysis and Market Rate Adjustments

- Comparable positions analysis revealed that state base salaries for K-12 positions are lower than salaries for comparable positions but salaries are parallel when additional supplemental pay is added (when looking at state averages)
- K-12 prototypical school model position salaries (state base + district supplemental pay) were compared to previously studied occupations within WA State as well as to national averages for comparable positions
- WA State base salaries for PSM positions are lower than comparable position salaries
- Reliable Washington State private school data for comparison to teacher public school salaries was not available, national data was available from two data sources
- Market rate adjustment analysis shows that current total salaries reflect market factors
- Higher average total salaries for teachers are associated with higher staff mix factors and lower turnover
- A district salary index for each market rate factor can be derived from the weighted contribution of the explanatory variables relative to the state average weighted contribution
- District characteristics including enrollment, experience level, Comparable Wage Index (CWI), unemployment, and \% bilingual proved important as explanatory variables for salaries and displayed logically consistent associations with mix factor and turnover analysis
- While data did not reveal one "typical" educator or school staff pay formula, trends and patterns did emerge pointing to commonly used supplemental pay items and magnitudes
- The staff salary cost model (developed for this project) allows the task force to observe the impact of categories of supplemental pay as well as market rate adjustments, associated with attracting and retaining talent, on total costs


## Project Context

In the 2014-15 school year, districts paid ${ }^{\sim} 1.455$ B in additional salary and base salary for additional FTEs*

|  | State <br> Allocated FTEs | Actual FTEs | State Salary <br> Allocation | Total Salary** |
| :--- | :---: | :---: | :---: | :---: |
| Certificated Instructional Staff <br> (CIS) | 53,463 | 53,677 | $\$ 2,830,563,963$ | $\$ 3,578,879,997$ |
| Certificated Administrative <br> Staff (CAS) | 4,023 | 3,991 | $\$ 241,203,874$ | $\$ 459,168,538$ |
| Classified Staff (CLS) | 17,225 | 22,309 | $\$ 557,052,617$ | $\$ 1,045,944,765$ |
| Total | $\mathbf{7 4 , 7 1 1}$ | $\mathbf{7 9 , 9 7 8}$ | $\mathbf{\$ 3 , 6 2 8 , 8 2 0 , 4 5 4}$ | $\$ 5,083,993, \mathbf{3 0 0}$ |

- Total variance in SY 2014-15 of $\sim \$ 1.455 B$ between state salary allocation and total salary paid, additional dollars pay for additional FTEs and additional salary
- This report will describe the duties and categories of additional pay within this variance
*FTE counts and salary totals include all statutory programs of basic education except Special Education and Pupil Transportation. **State, local and federal resources are included in total salary paid. Source: OSPI 2014-15 SY final apportionment report and population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set).


## Additional Salary by Staff Type

## In the 2014-15 school year additional salary total was ~1.189B

## Total Additional Salary for <br> Statutory Programs of Basic Education by Staff Type



- Total additional salary across all staff types was \$1.189B
- $73 \%$ of additional salary was in accounting program 01 - basic education (\$882M)
- \$205M, the next largest amount of additional salary, was in districtwide support (18\%)
- Additional salary in the other programs of basic education ranged from $4 \%$ to less than $1 \%$ of the total additional salary

Additional salary is provided for all individuals is the population for the sample data set for E2SSB 6195. Additional salary was not normalized to a FTE of 1 and represents total district spending in the 2014-15 school year. Additional salary for all programs except Special Education and Pupil Transportation represented above. Analysis includes negative variance between total salary and base salary. When negative variance is excluded the total equals $\$ 1.225 B$ Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set)

## Project Timeline

## The first half of the project focused on data collection while the second half focused on analysis



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- Introduction and Executive Summary
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## Data Collection, Cleaning and Consolidation

 Thorough data standardization and cleaning has yielded a detailed and reliable data set for analysis- Districts were asked for data in four separate worksheets for three staff categories and one for revenue to expenditure data
- $87 \%$ of districts submitted data ensuring representation of district sizes and locations across the state
- Data represents $92 \%$ of students ensuring representation of different student populations across the state
- Data submissions have the same proportion of staff counts by years of experience as the population ensuring representation of the staff (CIS and CAS)
- While the response rate was high, many submissions were not consistent with the original data collection tool and required standardization
- After data submissions were standardized and consolidated, data entries required extensive cleaning in order to asses levels of detail for analysis which resulted in including the majority ( $\sim 80 \%$ ) of supplemental pay data in analysis

This final K-12 staff salary report is based on a comprehensive and detailed data set from which to analyze supplemental pay

## Data Collection

Districts completed a worksheet for each staff category (1-3) and a worksheet to indicate funding sources (4)"

Certificated Instructional Certificated Administrative Staff (CIS) Additional Pay Staff (CAS) Additional Pay


- Central Admin - CAS
- CTE Admin
- Highly Capable Certificated Admin Staff
- LAP Certificated Administrative
- Principal/School Admin
- SC Admin
- TBIP Certificated Administrative
- 

Classified Staff (CLS)
Additional Pay

- Bus Driver
- Central Admin - CLS
- Central Admin CLS Clerical
- Classified on Leave
- CTE Classified

4
Revenue to
Expenditure

- Classroom teachers
- Guidance Counselors
- Nurses
- Social Workers
- Psychologists
- Librarians
- Custodians
- Facilities/ Maintenance/ Grounds
- Highly Capable Classified Staff
- LAP Classified Staff
- Other Classified Staff
- Parent Involvement Coordinators
- School Office/Other Support
- Skill Center Classified
- Student and Staff Security
- TBIP Classified Staff
- Teaching Assistance
- Technology
- Transportation
- Warehouse/Laborers/Mechanics


Source of funds collected maps state, federal and local funds to the statutory programs of basic education

## Data Received Represents Districts

$87 \%$ of districts submitted data ensuring representation of district sizes across the state

District Size Coverage

*Partial Submission = district submitted some but not all of the 4 requested data files to OSPI

## Data Collection Submission Status

## Districts of all sizes and locations submitted salary and resource to expenditure data



Districts included in data collection

- 295 school districts
- 3 tribal districts (Muckleshoot, Lummi, Suquamish)
- 1 charter school district


## Submission Status

$\square$ Full Submission
No Submission
All district submissions were cleaned and reviewed for completeness and level of detail

[^0]Source: Data collected for E2SSB 6195 as of 9/1/2016 and 9/20/2016 (no additional data was submitted)

## Data Received Reflects Students <br> Data represents $92 \%$ of students ensuring representation of different student populations across the state



## Data Received Reflects Staff Population

 Data submissions have the same proportion of staff counts by years of experience as the population

[^1]
## Data Submission Inconsistency

Many district submissions were not consistent with the data collection tool and required standardization before they could be consolidated

Common Issues with
Original
Submission

Steps Taken to Standardize
Submissions

Data Tool's Functionality Altered

- Formulas replaced with hard coded values
- Data entered in columns outside formulas
- Text entered in fields intended for numbers

Restored Formula Functionality

- Manually updated formulas, including entries outside original calculation, and reviewed for accuracy
- Removed text from data fields where appropriate

Data Tool Template Altered

- Additional rows added
- Data provided outside of template
- Submissions linked to external data sources

Formatted Submitted Data to Original Template

- Removed inserted blank rows from templates and standardized to template
- Removed links to external sourced to enable data transformations

All data submission were standardized to the original tool before cleaning and assessing level of detail

## Data Cleaning Required

After data submissions were standardized, data entries required extensive cleaning in order to asses levels of detail

District data was first concatenated by staff type; three phases of data cleaning were performed prior to evaluating level of detail

Category and
Sub-Category Standardization

- Incorrect iterations of categories and subcategories were crosswalked to the original data tool options
- The majority of files required this step


## Standardize Data to

Staff Type

- Standardize category and sub-category combinations to staff type
- Where entries did not match staff type information was moved to "Other"

Review "Explain if Other" Free Form Entries

- Additional salary above state base but considered base pay was standardized to the extent possible in the CAS file but not the CIS or CLS files

Thorough cleaning and standardization increased data detail

# Data Detail Review Process <br> Standardized and cleaned data was flagged according level of detail to determine suitability for analysis 

## Supplemental Pay Record Ratings

1 = Valid category and sub-category combination by staff type or supplemental pay categorized as additional base pay but considered district base

2 = Category combined with Other (please describe) and free form text

3 = District provided no information for the corresponding dollar amount, dollar amount was negative (leave without pay adjustments)

Example: $23 \%$ of the CIS supplemental pay records (47,071 records) were rated a 3 (3,000 negative values and the remainder were rounding error or free form text in the "Explain if Other" category)

## Employee Record Ratings

1 = Supplemental pay rated a 1 explains $80 \%$ or more of a person's total variance
2 = Supplemental pay rated a 2 explains between $79 \%$ and $30 \%$ of a person's total variance
3 = Supplemental pay rated a 3 explains less than $30 \%$ of a person's total variance


Thresholds were set for this work to include explanatory data while excluding records with negative values, outliers and non-specific information (e.g., Other: Other: Unexplained variance)

Standardization, cleaning, and flagging resulted in >80\% of employee records being flagged a 1 or 2 and can be included in analysis

[^2]
## Final Flagged Data

## Across all staff types $\sim 80 \%$ of supplemental pay data is included the analysis



## Resource to Expenditures Files

- 269 district revenue to expenditure files received
- Originally 49 files included inappropriate negative values, follow-up with districts reduced this to 20 unusable files
- 8 other district submissions included potentially erroneous data
- Ultimately resulting in 241 usable submissions

No Submission or Data Insufficient for Flagging Process

Flag 3: Detail not Sufficient
Flag 2: Category Detail Only

- Flag 1: Category and

Sub-Category Detail

## Representativeness of the Final Data

The final data used in the analysis is representative of the K-12 staff population in the State of Washington


Source: Final data processing as of October 30, 2016

## Implications of Original Data Collection <br> There is a large amount of complex data that needed to be cleaned and standardized in order to be analyzed

Data
Challenges

- Extremely large quantity of data from districts resulting in long analysis time and need to optimize analysis tools
- Original data, pulled manually from district HR and payroll systems and mapped to supplemental pay categories developed specifically for this project required district discretion
- Data collection tool and supplemental pay categories complex and layered (categories and sub-categories)
- Categories could be interpreted differently by districts (e.g., additional base salary (market pay) with large dollar amounts can be classified in "Other - Other (please describe)" as the OSPI FAQ* instructed or as "Deemed Done" or "Additional Responsibilities"


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## Supplemental Pay Analysis Goals

Provide the Education Funding Task Force with insight on the duties, activities and reasons for compensation paid in addition to basic education salary allocations

Collect K-12 public school staff total compensation data, and

E2SSB 6195
Section 3a, 10-14 within that data, provide an analysis of compensation paid in addition to basic education salary allocations under the statutory prototypical school model, source of funding, and the duties, uses, or categories for which that compensation is paid

Original - Understand the amount and frequency of supplemental pay
Analysis Goals

# Supplemental Pay Analysis Plan 

Collected data was used to analyze the duties, uses or categories and source of funding for actual compensation

Analysis Questions

Detailed Analysis Plan

What supplemental pay categories apply to each staff type or position?

How much supplemental pay is contracted for staff positions?

How are districts
similar and different in how they pay staff?

- Types of supplemental pay for each staff type (duty root code) and compare across districts
- Patterns in supplemental pay for each staff position and across staff positions
- Size of supplemental pay for each staff type including aggregate levels for CIS, CLS, CAS and at the detailed position level
- Analysis of the variance in supplemental pay between staff positions and between districts
- Patterns between supplemental pay and district size, location (urban/rural), levy dollars, wealth/poverty in an area (levy valuation, FRPL, and ELL)

Supplemental
Pay Frequency

Supplemental
Pay Magnitude

> Relationships Between Pay and District Factors

# Supplemental Pay Analysis Summary Findings Districts use a few supplemental pay categories and sub-categories to describe the majority of additional pay 

| Supplemental |
| :---: |
| Pay |
| Frequency |
| Supplemental |
| Pay |
| Magnitude |
| Relationships |
| Between Pay |
| and District |
| Factors |

- Nearly all CIS staff (92\%) receive additional compensation for Professional Development and 61\% receive stipends for Deemed Done activities
- Universally CAS staff receive a stipend for "Additional salary above state allocation considered district base pay"
- Within CLS staff the Other and Deemed Done categories are the most frequent, 53\% and 20\%
- CIS Professional Development is paid at a median amount of $\$ 851$; the highest median payments are for Deemed Done activities with a median of \$3,831
- Additional base salary makes up almost half of CAS total salary - 40\% for Principals and $46 \%$ for Central Administrators
- CLS stipend levels vary widely across supplemental pay categories
- There are patterns between district characteristics and supplemental pay frequency and magnitude however, relationships are not dramatic
- In general, large districts pay higher amounts of supplemental pay while smaller districts pay smaller amounts of supplemental pay
- Larger districts more frequently pay for district directed PD and professional responsibility stipends while smaller districts pay for extra days and classroom prep


## Analysis Methods

Calculations for analysis were standardized and executed across the data to create consistent analytic output while aggregating the data at different levels

Calculation

Description

- The rate at which

Count of SPC Contracts
Count of Staff by Type something occurs in a given sample (i.e., how often a
duty or activity was assigned to a certain staff type to describe extra pay)

- The midpoint of a distribution of observed values, such that there is an equal probability of falling above or below (i.e., how much were staff paid for that duty or activity)


## Rationale

- Count contracts and staff because supplemental pay can be assigned on a one-toone basis or multiple contracts can be given to a staff member (frequency can be > 100\%)
- Medians are more stable and because of wide variation in payments by districts and the presence of possible outliers

Adjustments to calculations

- Excluded supplemental pay records rated 2 or 3 (negative values, no detail, etc.)
- Staff records rated a 3 not included
- Normalized for FTE of 1 based on FTE status
- Cross-walked duty root to PSM


# Average Additional Salary by Staff Type Across all staff types districts pay, on average, an additional $\$ 14,651$ for a full time equivalent employee 



Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set). Sum of FTEs includes all statutory programs of basic education. Data represents the population from which the sample was created. Salaries are normalized for an FTE of 1.

## CIS: Average Additional Salary

The most additional pay, in aggregate, is paid to teachers ( $\mathrm{K}-12$ ), which comprise over $80 \%$ of CIS staff


Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set). Health and Social Services = Nurses, Psychologist, and Social Workers. Salaries are normalized to an FTE of 1. Infrequently used CIS PSM staff positions not included, see appendix for full list of CIS positions. CTE = Career and Technical Education.

## CIS: Supplemental Pay Overall

For CIS staff the Professional Development category is most frequent but Deemed Done has the highest median compensation

Frequency and Magnitude of Supplemental Pay Categories


[^3]Excludes supplemental pay and staff records flagged for insufficient detail

# CIS: Specific Sub-categories 

## In the Professional Development category, District directed PD is the most frequent and has the highest median value

Professional Development (PD):<br>All CIS Sub-category Supplemental Pay Amounts


\$xxx Italics number = Median value Bold text $=\mathbf{>}$ 20\% frequency


Frequency

- Professional Development is the most frequently used supplemental pay category
- The sub-category District directed PD days are paid to $63 \%$ of CIS staff at a median value of $\$ 900$
- The sub-category Self directed PD days are paid to $21 \%$ of CIS staff at a median value of $\$ 750$
- Support for pursuing

Professional Certification refers to district support for certification training and is paid at small amounts and many payments at $\$ 5,250$ (median equal to the $3^{\text {rd }}$ quartile)

## CIS: Specific Sub-categories

## In the Time Outside the Regular School Day category, Combination of some or all of above is the most frequent and the largest

Time Outside the Regular School Day (TORSD):
All CIS Sub-category Supplemental Pay Amounts


Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status 12/20/2016

Key: $\square$ Median - $3^{\text {rd }}$ quartile $1^{\text {st }}$ quartile - Median
\$xxx Italics number = Median value
Bold text $=\mathbf{~ 2 0 \%}$ frequency

- Time Outside the Regular School Day is the second most frequent supplemental pay category
- All sub-categories are used infrequently because districts described supplemental pay as a combination of all the duties Outside the Regular School Day (i.e., districts were unable to break out supplemental pay)
- Median district supplemental pay for combination of duties Outside the Regular School Day is $\$ 1,375$ with a relatively wide range of supplemental pay reported by districts

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## CIS: Specific Sub-categories

## In the Additional Responsibilities category, Extracurricular is the most frequent and the highest median value

## Additional Responsibilities (AR): <br> All CIS Sub-category Supplemental Pay Amounts

\$xxx Italics number = Median value
Bold text $=>20 \%$ frequency

36\%

- Additional

Responsibilities is the $3^{\text {rd }}$ most frequent category of supplemental pay with $71 \%$ of CIS staff getting an Additional
Responsibilities stipend

- The sub-category of Extracurricular is the most frequent type of Additional
Responsibilities payment with $36 \%$ of CIS staff receiving an
Extracurricular payment with a median value of \$2,000


## CIS: Specific Sub-categories

In the Deemed Done category, Professional Responsibility Stipend is the most frequent and has the highest median value key:

Deemed Done: All CIS Sub-category Supplemental Pay Amounts

Median - $3^{\text {rd }}$ quartile $1^{\text {st }}$ quartile - Median
\$xxx Italics number = Median value Bold text $=>\mathbf{2 0 \%}$ frequency

8\% - The Deemed Done category describes
$39 \%$ supplemental pay for $61 \%$ of CIS staff but it has the highest median payment amount of \$3,850

- The sub-category of Professional Responsibility Stipend is the most frequent type
6\% of Deemed Done payment with $39 \%$ of CIS
4\% staff receiving a payment at a median value of $\$ 5,425$

Supplemental Pay Levels
Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

## CIS: Specific Sub-categories

In the Time Outside the 180 Day School Year category, Extra days is the most frequent while Summer school has the highest median


Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

## CIS: Specific Sub-categories

In the Other category, Paid holiday/ sick leave buyouts is the most frequent while Other (please describe) has the highest median


Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

## CIS: Specific Sub-categories

## District supplemental pay is described by a few sub-categories

## Most Frequent: <br> All CIS Sub-category Supplemental Pay Amounts

| Key: | Median $-3^{\text {rd }}$ quartile |
| :--- | :--- |
|  | $1^{\text {st }}$ quartile - Median |

\$xxx Italics number = Median value Bold text $=>20 \%$ frequency

## Frequency

Supplemental Pay Levels
Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

## CIS: Supplemental Pay Across Categories There is significant overlap in how districts apply supplemental pay categories



## CIS: Teacher Supplemental Pay Overall

Like CIS staff overall, for Teachers Professional Development is most frequent category but Deemed Done has the highest compensation

Frequency and Magnitude of Supplemental Pay Categories


Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

# CIS: Teacher (Grades K-12) Sub-categories 

 In the Professional Development category, District directed PD is the most frequent followed by Self-directed PDProfessional Development (PD):<br>Teachers (K-12) Sub-category Supplemental Pay Amounts

Key: Median-3rd quartile
$1^{\text {st }}$ quartile - Median
\$xxx Italics number = Median value Bold text $=\mathbf{>}$ 20\% frequency


Frequency

1\%

21\%

63\%

7\%

# CIS: Teacher (Grades K-12) Sub-categories 

## In the Time Outside the Regular School Day category, Combination of some or all of above is the most frequent and the largest <br> Time Outside the Regular School Day (TORSD): Teachers (K-12) Sub-category Supplemental Pay Amounts <br> Key: <br> Median - $3^{\text {rd }}$ quartile <br> $1^{\text {st }}$ quartile - Median <br> \$xxx Italics number = Median value Bold text = > 20\% frequency <br> $\square$



Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

## CIS: Teacher (Grades K-12) Sub-categories

## In the Additional Responsibilities category, supplemental pay amounts are smaller and Extracurricular is the most frequent



Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status

# CIS: Teacher (Grades K-12) Sub-categories 

 In the Deemed Done category, Professional Responsibility Stipend is the most frequent and has the highest median valueKey:

| Median $-3^{\text {rd }}$ quartile |
| :---: |
| $1^{\text {st }}$ quartile - Median |

\$xxx Italics number = Median value Bold text = > 20\% frequency


Frequency
7\%

38\%

1\%

1\%

2\%

6\%

4\%

## CIS: Teacher (Grades K-12) Sub-categories

For teachers, Paid holiday/ sick leave buyouts is the most frequent while Other (please describe) is used infrequently



# CIS: Teacher (Grades K-12) Sub-categories 

## In the Time Outside the 180 Day School Year category, Extra days is

 the most frequent while Summer school has the highest median

## CIS: Teacher (Grades K-12) Sub-categories

 Teacher compensation mirrors CIS additional pay overall with the same seven categories used most frequentlyMost Frequent sub-categories:<br>Teachers (K-12) Sub-category Supplemental Pay Amounts

Key:

$1^{\text {st }}$ quartile - Median
\$xxx Italics number = Median value Bold text = > 20\% frequency

## CIS: Examples for Similar Teachers (1 of 2)

Teachers with the same experience level across areas of the state have many different combinations of supplemental pay


Source: Data collected for E2SSB 6195 as of 10/30/2016; M=Master's Degree, B=Bachelor's Degree

## CIS: SPCs for a Range of Teachers (2 of 2)

Teachers with different experience levels also have very different combinations of supplemental pay

Additional Example Supplemental Pay Combinations


Source: Data collected for E2SSB 6195 as of 10/30/2016

# CIS: Additional Teacher Pay by District Type Large urban districts pay teachers approximately three times the amount of additional pay as small rural districts on average 



Note: districts ordered by enrollment; "Large urban" = Sampled districts with enrollment above 10,000 and USDA urban influence codes 1 and 2; "Small rural" = Sampled districts with enrollment under 1,000 and USDA urban influence codes 6, 7, 8, 9, and 12
Source: OSPI levy report and district data for the 2014-15 SY

## CIS: Teacher Supplemental Pay by District Type

 Large urban districts use different supplemental pay categories than small rural districts

# CIS: Teacher Supplemental Pay and Urbanicity 

 Large urban districts pay larger supplemental pay amounts at higher frequencies for a set of supplemental pay categories and less for others|  |  | Large Urban Districts |  | Small Rural Districts |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Frequency | Per-contract | Frequency | Per-contract |
|  | Professional Responsibility Stipend | 47.0\% | \$7,130 | 3.1\% | \$1,062 |
|  | Combination of degrees / credits \& experience | 13.0\% | 5,349 | 3.0\% | 1,594 |
|  | Combination of some or all of above* | 50.6\% | 3,398 | 44.8\% | 2,712 |
|  | Extra days | 24.9\% | 3,386 | 66.5\% | 1,067 |
|  | Summer School | 6.2\% | 2,262 | 4.7\% | 3,063 |
|  | Extracurricular | 32.0\% | 1,683 | 33.2\% | 3,519 |
|  | Technology leader | 0.9\% | 1,528 | 1.4\% | 8,154 |
|  | Department head | 6.2\% | 1,521 | 4.1\% | 4,177 |
|  | Class Size Overload | 16.0\% | 1,285 | 7.7\% | 883 |
|  | District directed PD days | 71.6\% | 1,049 | 26.9\% | 986 |
| Large urban | - Classroom Prep/Wrap-up | 7.8\% | 894 | 27.5\% | 756 |
| districts pay | Professional Learning Community (PLC) | 5.2\% | 778 | 9.9\% | 939 |
| less frequently | Self directed PD days | 26.4\% | 733 | 3.1\% | 817 |
| and/or smaller | Paid holiday / vacation / sick leave buyouts | 22.2\% | 503 | 33.6\% | 635 |
| amounts | Tutoring/one-on-one student assistance | 3.1\% | 406 | 3.3\% | 2,396 |

[^4]
# CIS: Teacher Supplemental Pay and Unemployment Districts in counties with higher unemployment pay smaller supplemental pay amounts 



[^5]
## CAS: Average Additional Salary

## The average additional salary for CAS positions is higher than CIS, however, the number of FTEs is lower



## CAS: Supplemental Pay Overall

For CAS staff the Other category is most frequent but Deemed Done has the highest median pay amount

Frequency of Supplemental Pay Categories


## CAS: Specific Sub-categories

CAS supplemental pay includes additional base pay or market pay across a number of sub-categories


Source: Data collected for E2SSB 6195 as of 10/30/2016

## CAS Additional Base Salary from Districts Additional base pay is almost half of CAS total salary - $40 \%$ for Principals and 46\% for Central Administrators



Additional Base \% of Total Salary

42\%
46\%
40\%

Source: data collected for E2SSB 6195 as of 10/30/2016

## CAS: Supplemental Pay Across Categories

 There is significant overlap in how districts apply supplemental pay categories (i.e., staff are assigned multiple pay types)

## CLS: Average Additional Salary

## Teaching Assistants do not receive the most additional pay but are the largest group of classified staff

Classified Staff Average Total Final Salary



Average
Additional Salary
Average Base
Salary, State Allocation


 position title may be different from Teaching Assistants, for example LAP Classified Staff.
12/20/2016

## CLS: Supplemental Pay Overall

The Other and Deemed Done categories were used the most frequently to describe additional CLS pay

Frequency of Supplemental Pay Categories


## CLS: Specific Sub-cateoories

There is wide variation in supplemental pay levels with the highest median pay for Deemed Done activities
All CLS Sub-category Supplemental Pay Amounts

|  | \$9,025 |  |  | Frequency |
| :---: | :---: | :---: | :---: | :---: |
| AR: Department head |  |  |  | 0\% |
|  |  | \$10,325 |  |  |
| O: Other (please describe) |  |  |  | 1\% |
|  |  | \$8,900 |  |  |
| DD: Experience (anywhere) |  |  |  | 2\% |
|  | \$2,725 |  |  |  |
| DD: Degrees / credits \& experience |  |  |  | 10\% |
| AR: Extracurricular | \$1,725 |  |  | 8\% |
|  | \$950 |  |  |  |
| TO180: Extra Days |  |  |  | 3\% |
| O: Paid holidays / vacation / | \$1,100 |  |  | 41\% |
|  | \$875 |  |  |  |
| DD: Longevity (in district) |  |  |  | 6\% |
| D: Professional responsibility stipend | \$650 |  |  | 2\% |
| O: Shift Differential Pay | \$600 |  |  | 7\% |
|  |  |  |  | 7\% |
| O: Tools / Uniform / Phone Stipend |  |  |  | 4\% |
| PD. Self-directed PD days | \$300 |  |  |  |
| PD: Self-directed PD days |  |  |  | 5\% |
| TORSD: Staff meetings | S150 |  |  | 3\% |
| PD: District-directed PD days | \$175 |  |  | 6\% |
|  | 0 | 10,000 | 20,000 | 00 |

$\$ x x x$ Italics number = Median value

Bold text $=>\mathbf{2 0 \%}$ frequency

- Other is the largest category for CLS staff supplemental pay with paid holidays / vacation / sick leave buyouts as the most frequent subcategory
- There is a wide range of payment amounts for Additional
Responsibilities, Other: Other and Deemed Done stipends although they are relatively infrequently applied, with the exception of Deemed Done: Degrees / credits \& experience which is used for $10 \%$ of CLS staff


## CLS: Supplemental Pay Across Categories

Most CLS staff receive supplemental pay from 3 or fewer categories

Total Supplemental Pay Categories Assigned


## Conclusions

## Data did not reveal one "typical" educator or school staff pay formula, however, trends and patterns did emerge

## Certificated Instructional Staff

- CIS receive, on average, the highest number of individual supplemental pay items ( $70 \%$ receive 3 or more pay items)
- Professional Development stipends are nearly universal, 92\% frequency and a median amount of \$851; the highest median payments are for Deemed Done activities $(\$ 3,831)$ but a lower frequency
- Within CIS, Teachers (K-12) make up the largest position type and have the most additional pay in aggregate
- On average large urban districts pay 3 times the additional salary paid for teachers as small rural districts


## Certificated Administrative Staff

- On average CAS individuals receive 2 supplemental pay items
- The categories Deemed Done and Other are assigned together most frequently
- CAS is the smallest staff type but receive the largest amount of additional pay per person
- On average additional salary above state allocation but considered district base pay is $40 \%$ or $\$ 47,516$ of a CAS' total salary
- Within CAS Central Administrators and Principals are the largest staff groups and receive the most additional salary in aggregate


## Classified Staff

- $87 \%$ of CLS staff receive supplemental pay from 3 or fewer categories
- Like CAS Deemed Done and Other are assigned together most frequently
- CLS stipend levels for Other supplemental median pay is (\$983) while the highest median payments are made for Deemed Done $(\$ 1,678)$
- Teaching Assistants are the largest position type within CLS


## Outline

- Introduction and Executive Summary
- Summary of Data Collection, Cleaning and Consolidation
- Supplemental Pay Analysis
- Revenue to Expenditure Analysis
- Comparable Position Salary Analysis
- Local Labor Market Adjustment Analysis
- Staff Salary Cost Model


# Revenue to Expenditure Analysis Plan 

Collected data was used to understand the sources and uses of funding in school districts across the state

## Analysis Questions

What sources of funds do districts use for statutory basic education?

## Detailed Analysis Plan

- Link source of funds to the statutory programs of basic education
- Inference on how levy dollars are used by districts and conclusions that can be drawn around funding for supplemental pay

Limited analysis is possible given the lack of a cost accounting system linking expenditures with sources of funding

# Revenue Expenditure Analysis Findings 

Collected data was used to understand the sources and uses of funding in school districts across the state

## Summary of Findings



- Local funds make up approximately $22 \%$ of funding for districts
- Local taxes are primarily levy dollars (but not exclusively)
- In aggregate levy funding is higher in large districts, however on a per student basis levy funding is similar
- Many districts report expenditures from local funds on the statutory programs of basic education
- Districts use of local funds is not related to district size

Limited analysis is possible given the lack of a cost accounting system linking expenditures with sources of funding

## Revenue to Expenditure Data

249 districts reported $\$ 2.4 \mathrm{~B}$ or $22 \%$ of K -12 funding comes from local sources with local taxes as the majority of local funds


# Levy and Local Effort Assistance Dollars <br> Levy dollars and are significantly higher in large urban districts 


*Grandfathered levy authority $28 \%$ to $33 \%$, ${ }^{* *}$ Grandfathered levy authority $33 \%$ to $38 \%$, All other districts $28 \%$, Large Urban= districts with enrollment above 10,000 and USDA urban influence codes 1 and 2 , Small Rural = districts with enrollment under 1,000 and USDA urban influence codes $6,7,8,9$, and 12, Districts on graphs are order in descending size (by enrollment left to right), Data in the revenue to expenditure files is self-reported by districts

## Levy Size and Student Enrollment Larger districts (by enrollment) have larger levies, in aggregate



## Levy plus local effort assistance

Large districts have more levy dollars in total but per-pupil levy + LEA is not different by district size and urbanicity


* Grandfathered levy authority from $28 \%$ to $33 \%,{ }^{* *}$ Grandfathered levy authority from $33 \%$ to $38 \%$, All other districts $28 \%$ levy authority, Large Urban = Sampled districts with enrollment above 10,000 and USDA urban influence codes 1 and 2 , Small Rural = Sampled districts with enrollment under 1,000 and USDA urban influence codes 6, 7, 8 , 9 , and 12, Districts on graphs are order in descending size (by enrollment left to right), Data in the revenue to expenditure files is self reported by districts


## Revenue to Expenditure Data

Local funds are spent across all K-12 programs including on the statutory programs of basic education

*See the appendix for a list of the statutory programs of basic education
Source: Data collected for E2SSB 6195 as of 10/30/2016; Data in the revenue to expenditure files is self-reported by districts

## Local Dollars Spending Across the State <br> District spending on the statutory programs of basic education varies throughout the state

Local Taxes Spent as a \% of Total Spending in the Statutory Programs of Basic Education (Reported)

*Statutory programs of basic education
Source: Data collected for E2SSB 6195 as of 10/30/2016; Data in the revenue to expenditure files is self-reported by districts

## Revenue to Expenditure Relationships

There is not a specific relationship between district size and local funding for the statutory programs of basic education


A correlation coefficient is a number that quantifies some type of correlation and dependence, meaning statistical relationships between two or more random variables or observed data values
Source: Data collected for E2SSB 6195 as of 10/30/2016; Data in the revenue to expenditure files is self-reported by districts

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# Comparable Positions Salary Analysis Plan Analysis will focus on comparing education staff salaries with comparable positions for WA State and national averages 

## Analysis Questions

How do districts' salaries relate to comparable WA State salaries for other professions? How do districts' salaries compare to national averages for the same teaching professions?

What adjustments can be considered for comparisons between education staff salaries and other professions?

## Detailed Analysis Plan

- Identify appropriate comparable positions based on previous work
- Assemble data for comparable positions for WA State and national salaries
- Analyze salary ranges for education staff positions and how comparable salaries relate to ranges
- Index and review comparable salaries for work days contracted for positions
- Normalize district salaries for different levels of tenure and experience


# Comparable Positions Salary Analysis Results Prototypical school model positions were compared to a range of private sector positions chosen based on previous work in the field 

## Summary of Approach

- Most school positions have directly comparable professions however, teachers necessitate reviewing a range of positions with similar skills

Relationships between Salaries of Education Staff and Comparable Positions

Adjustments to Comparable Salaries to Draw Conclusions

- Teachers' salaries (both direct and annualized salaries) are compared to the set of positions used in previous work by the Compensation Technical Working Group.*
- Other CIS salaries (Teacher Librarians, Counselors, School Nurses, Psychologists and Social Workers), CAS positions (Principals and Central Office CAS staff), and CLS positions (Teaching Assistants, Parent Involvement Coordinators, Office Staff, Custodians, Student and Staff Safety) are compared to similar private sector positions
- Teacher's salaries are analyzed as a full year salary and annualized using the " $83 \%$ rule"
- All salaries have been normalized to a full time equivalent position (FTE of 1)


# Comparable Positions and Data Sources: Teachers The plan for teacher comparable positions includes a range of similarly skilled positions identified in previous work 

| Prototypical <br> Position(s) | Comparable <br> Group | Comparable Position(s) | Rationale for <br> Comparable Position | Data Source |
| :---: | :--- | :--- | :--- | :--- |

[^6]Page 76 of 148

## Classroom Teachers Comparables <br> For each K-12 staff position the analysis provides two views of comparable salary

## Comparison of Annual Wages

Direct comparison of:

- WA State average total salary for school position
- Annualized WA State total salary for school position (using 83\% rule)
- Average WA State total salary for all comparable positions


## WA State Indexed to <br> National Average

Teacher WA
State

Average Salary Compared | Comparable |
| :---: |
| Position WA State |
| Average Salary |

Direct comparison provides context for comparable positions' salaries in Washington State

Indexing to a national benchmark avoids the issue of partial vs. fullyear employment

## Classroom Teachers

## Teacher annual wages when annualized (using the $83 \%$ rule) are near the average for the comparable positions



- The average FTE for Classroom Teachers was 0.96
- Classroom Teacher total salaries are $\$ 66 \mathrm{~K}$ and when annualized using the $83 \%$ rule*, they earn \$79K
- In the 2014-15 school year, the state allocated $\$ 34,048$ for a first year teacher with a Bachelor's degree, \$45,516 for a Bachelor's, 90 credit hours and 8 years of teaching experience, and $\$ 64,174$ for a Masters or PhD, 90 credit hours and 16 plus years of teaching experience

[^7]
## Classroom Teachers Comparable Positions Teachers in WA State earn 102-104\% of the national average teacher salary



- The average index (unweighted) for comparable occupations is $109 \%, 5 \%$ higher than the teacher index
- Excluding computer programmers, who earn significantly more in WA State than in the rest of the country, the average index for comparable occupations falls to $107 \%$ ( $3 \%$ higher than the teacher index)
- The indexed value for classroom teachers includes private school teachers

[^8]
## Private School Data

National private school teacher salary data was available from two sources, however, WA State salaries were not available

- Two sources with different methodologies suggest a similar relationship between pubic and private teacher salaries:
- National Center for Education Statistics (NCES): School-year earnings based on 2011-12 Schools and Staffing Survey
- Bureau of Labor Statistics (BLS): Weekly earnings based on Current Population Survey
- Both sources report that public school teachers are paid more than private school teachers:
- The NCES data reports that public school teachers received about $28 \%$ more than private school teachers (measured by either base or total salary) in 2011-12.
- The BLS data reports that public school teachers received about $21 \%$ more than private school teachers in 2012.
- Both sources show year-to-year variations of a few percentage points in pay gap
- Private school teachers do not have the same certification and continuing education requirements as public school teachers


## Comparable Positions: Other CIS* <br> The plan for other CIS positions includes more direct matches

| Prototypical Position(s) | Comparable Group | Comparable Position(s) | Data Source** |
| :---: | :---: | :---: | :---: |
| Teacher <br> Librarian <br> (Library <br> Media <br> Specialist) | Occupations in WA State | Library and Information Science Professors Librarians <br> Education, Training, \& Library Wkrs, All Other | ESD |
|  | National Comparison | Librarians | BLS |
|  | Private school comparison | Librarians (if available) | Not Available |
| Counselor | Occupations in WA State | Substance Abuse \& Behavioral Disorder Counselors Educational, Vocational, \& School Counselors Marriage \& Family Therapists Mental Health Counselors Rehabilitation Counselors Counselors, All Other | ESD |
|  | National comparison | Educational, Vocational, \& School Counselors | BLS |
|  | Private school | Counselor (if available) | Not Available |
| Nurse | Occupations in WA State | Registered Nurses <br> Nurse Practitioners <br> Licensed Practical \& Licensed Vocational Nurses | ESD |
|  | National comparison | Registered Nurses | BLS |
|  | Private school comparison | School nurse (if available) | Not Available |
| Psychologist | Occupations in WA State | Clinical, Counseling, \& School Psychologists Psychologists, All Other | ESD |
|  | National comparison | Clinical, Counseling, \& School Psychologists | BLS |
|  | Private school | School Psychologist (if available) | Not Available |
| Social Worker | Occupations in WA State | Child, Family \& School Social Workers | ESD |
|  | National comparison | Child, Family \& School Social Workers | BLS |
|  | Private school | School Social Worker (if available) | Not Available |

Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels. *ESD = Employment Security Department, BLS = Bureau Labor Statistics 12/20/2016

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## Teacher Librarians

Without an assumed annualization factor, Teacher Librarians earn salaries in line with or above comparable occupations


## Teacher Librarians <br> Librarians in WA State make 12\% more than the national average wage, in line with other comparable positions



## Guidance Counselors

## Even without an annualization factor, Guidance Counselors appear to earn more than comparable counseling occupations in WA State



## Guidance Counselors

The relative premium that Guidance Counselors earn in WA State, versus the U.S. as a whole, is in line with other comparable occupations


## School Nurses

School Nurses earn salaries comparable to Licensed Practical Nurses, but may be employed less than full-time during the School Year


## School Nurses

## School nurses in WA State make 10\% more than the national average wage, in line with other comparable positions



## School Psychologists

## Public school Psychologists earn salaries comparable to clinical and counseling psychologists in WA State



## School Psychologists

Clinical, Counseling \& School Psychologists in WA State earn 10\% lower salaries than the national average


## Social Workers

## School Social Workers may earn more than comparable child and family social workers in WA State



- The average school year FTE for Social Workers was 0.94
- Child, Family \& School Social Workers is both the only comparable occupation cited by the ESD and the closest match Standard Occupational Classification Code (SOC) code from the BLS, so no comparisons can be made from indexing to national wage estimates
- Child, Family \& School Social Workers in WA State earn 105\% of the national average wage estimate


## Comparable Positions: CAS*

| Prototypical Position(s) | Comparable Group | Comparable Position(s) | Data Source** |
| :---: | :---: | :---: | :---: |
| Principal (Elementary and Secondary) | Comparable occupations within Washington State | Chief Executives | ESD |
|  |  | General \& Operations Managers |  |
|  |  | Advertising \& Promotions Managers |  |
|  |  | Marketing Managers |  |
|  |  | Sales Managers |  |
|  |  | Public Relations Managers |  |
|  |  | Administrative Services Managers |  |
|  |  | Computer \& Information Systems Managers |  |
|  |  | Financial Managers |  |
|  |  | Industrial Production Managers |  |
|  |  | Purchasing Managers |  |
|  |  | Transportation, Storage \& Distribution Managers |  |
|  |  | Human Resources Managers |  |
|  |  | Construction Managers |  |
|  |  | Educ Administrators, Preschool/Child Care Center/Programs |  |
|  |  | Education Administrators, Elementary \& Secondary School |  |
|  |  | Education Administrators, Postsecondary |  |
|  |  | Education Administrators, All Other |  |
|  |  | Engineering Managers |  |
|  |  | Gaming Managers |  |
|  |  | Medical \& Health Services Managers |  |
|  |  | Natural Sciences Managers |  |
|  |  | Postmasters \& Mail Superintendents |  |
|  |  | Social \& Community Service Managers |  |
|  |  | Management Analysts |  |
|  | National comparison | Education Administrators, Elementary \& Secondary School | BLS |
|  | Private school comparison | Principal, Head of School | Not Available |

Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels

## Principals <br> Principals' salary estimates fall roughly in the middle among comparable occupations in WA State



Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels.

## Principals

# With additional district salary, Principals in WA State are paid 113\% of the national average for Principals 



- The indexed value for Principals includes private school workers, who may earn less, on average, than their public school counterparts

[^9]
## Central Admin - CAS <br> Central Office Admin salaries fall in the upper range of comparable occupations in WA State



- The average school year FTE for Central Admin was 0.97
- No closest match SOC Code is available from the BLS, so comparisons cannot be made from indexing to national wage estimates


## Comparable Positions: CLS*

| Prototypical Position(s) | Comparable Group | Comparable Position(s) | Data Source** |
| :---: | :---: | :---: | :---: |
| Teacher Assistants; Parent Involvement Coordinators | Comparable occupations in WA State | Graduate Teaching Assistants | ESD |
|  |  | Teacher Assistants |  |
|  | National comparisons | Teacher Assistants | BLS |
|  |  | Teaching Assistants (if available) | Not Available |
| Office <br> Support | Comparable occupations in WA State | Office \& Administrative Support Worker Supervisors Executive Secretaries \& Administrative Assistants | ESD |
|  |  |  |  |
|  |  | Office Clerks, General |  |
|  |  | Security Guards |  |
|  |  | Childcare Workers |  |
|  |  | Medical Assistants |  |
|  |  | Secretaries \& Admin Assts, Except Legal/Medical \& Exec. |  |
|  |  | Data Entry Keyers |  |
|  |  | Human Resources Assistants, Except Payroll \& Timekeeping |  |
|  |  | Interviewers, Except Eligibility \& Loan |  |
|  |  | Customer Service Representatives |  |
|  |  | Receptionists \& Information Clerks |  |
|  |  | Library Technicians |  |
|  |  | Library Assistants, Clerical |  |
|  | National comparison | Social \& Human Service Assistants |  |
|  | Private school comparison | Office Support | Not Available |
| Custodians | Comparable occupation in WA State | Housekeeping \& Janitorial Worker Supervisors | ESD |
|  |  |  | BLS |
|  | National comparison | Janitors \& Cleaners, Except Maids \& Housekeeping |  |
|  | Private school comparison | Custodians (if available) | Not Available |
| Student and Staff Safety | Comparable occupations in WA State | Security Guards | ESD |
|  |  | Protective Service Workers, All Other | BLS |
|  | National comparisons | Police \& Sheriff's Patrol Officers |  |
|  | Private school comps | Student and Staff Safety (if available) | Not Available |

Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels. *ESD = Employment Security Department, BLS = Bureau Labor Statistics

## Teaching Assistants

After adjusting for their FTE status, public school Teacher Assistants may be paid salaries above that of other teaching assistants


- The average school year FTE for Teacher Assistants was 0.52
- State public school Teaching Assistants earn more, assuming the reported BLS wage estimate including other teacher assistants does not also require FTE adjustment
- Teaching Assistants is both the only comparable occupation cited by the ESD and the closest match SOC code from the BLS, so no comparisons can be made from indexing to national wage estimates
- Teaching Assistants in WA State earn $119 \%$ of the national average wage estimate

[^10]
## Parent Involvement Coordinators

After adjusting for their FTE status, Parent Involvement Coordinators may be paid salaries above that of comparable positions


- The average school year FTE for Parent Involvement Coordinators was 0.69
- Parent Involvement Coordinators earn more, assuming the reported BLS wage estimate for teacher assistants does not also require FTE adjustment
- There is no closest match SOC code from the BLS for Parent Involvement Coordinators, so no comparisons can be made from indexing to national wage estimates
- Teacher Assistants in WA State earn $119 \%$ of the national average wage estimate


## Office Support

## School Office Support workers earn salaries in line with comparable occupations in WA State



## Custodians

## School Custodians earn salaries in line with Housekeeping \& Janitorial Supervisors in WA State



- The average school year FTE for Custodians was 0.92
- No closest match SOC Code is available from the BLS, so comparisons cannot be made from indexing to national wage estimates
- In WA State, Housekeeping \& Janitorial Worker Supervisors earn $100 \%$ of the national average, and Janitors and Cleaners earn $116 \%$ of the national average wage estimates

[^11]
## Student and Staff Safety

## Public school Student and Staff Safety workers in WA state earn salaries comparable to Protect Service Workers and Security Guards



- The average school year FTE for Student and Staff Safety was 0.69
- No closest match SOC Code is available from the BLS, so comparisons cannot be made from indexing to national wage estimates
- In WA State, Police, Protective Service, and Security Guards earn $121 \%, 116 \%$, and $121 \%$ of the national average wage estimates, respectively


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# Local Labor Market Adjustments Analysis Plan 

 Better understand local labor market dynamics by analyzing the relationships between district salary levels and local market factorsAnalysis Questions

Relationships of Local Labor Market Factors with Current Salaries

Other Indicators of Local Labor Market Conditions

Is there a correlation between local labor market factors or local market characteristics and observed salaries?

Are recruitment and retention indicators related to variation in district salaries?

## Detailed Analysis Plan

- Comparisons and correlations between salary and a range of local labor market factors
- Patterns and relationships between salary and local labor market adjustors based on district descriptive characteristics
- Analysis of turn-over rates, average age of staff and average experience levels in districts for key staff positions and correlation with local labor market factors

Relationships between local labor market adjustments and salary may be weak in part because collective bargaining can include a variety of factors

# Local Labor Market Adjustments Findings An index of local labor market factors can be applied to districts 

## Summary of Findings

Relationships of Local Labor

Market Factors with Current

Salaries

Other Indicators of Local Labor

Market Conditions

- Higher average total final salaries for teachers are associated with lower turnover
- Teacher total final salaries show statistically significant associations with enrollment, years of education experience, Comparable Wage Index (CWI), unemployment (inverse) and percent bilingual students
- Free or Reduced Price Meals, Urbanicity by County, and Crime Rate by County were not found to be statistically significant explanatory variables
- Districts in counties with higher unemployment tend to exhibit lower salaries (independent of mix factor), lower mix factors, and higher turnover
- Adjusted Turnover is associated with the largest number of market factors


## Local Labor Market Adjustments Variables

 Thirteen local market conditions were tested to explain the observed variation in measures of district's ability to attract and retain staff
## Dependent Variables*

1. Adjusted Total Final Salary
2. Mix Factor
3. Adjusted Turnover

> Analysis used simple and multi-variate regressions to explain the observed variation in each dependent variable
> Results and amount explained varied by dependent variable
*Adjusted Total final Salary = district average total final salary divided by district average staff mix factor Staff Mix factor = quantifies the education and experience levels of certificated staff

## Independent Variables

1. Total Enrollment
2. Average Years of Education Experience
3. Comparable Wage Index (region)
4. \% Students Transitional Bilingual
5. \% Teachers with at least a Masters Degree
6. Levy per student
7. LEA per student
8. \% Students in Special Education
9. Average students per classroom teacher
10. County median home list price
11. \% Free and Reduced Priced Meals
12. Urbanicity by county
13. Crimes per 1,000 citizens by county

## Total Final Salary, Mix Factor, and Turnover

 S275 data associates higher average total final salaries for teachers with higher mix factors and lower turnoverDistrict Total Salary vs. Staff Mix Factor* District Turnover vs. Staff Mix Factor*
District Turnover vs. Total Salary*
District Avg tfinsal (Total Final

District Avg camix1 (Mix Factor)

## District Avg camix1 (Mix Factor)




Salary)

*Staff Mix factor = quantifies the education and experience levels of certificated staff
Note: tfinsal (Total Final Salary), camix1 (Mix Factor), and Adjusted Turnover includes only K-12 Teachers in the charts above; Adjusted Turnover represents the four-year average \% of Teachers leaving the district (including those 'moving' to other Districts), minus the \% of Teachers who joined from other Districts in the state (i.e., reflecting an ability to recruit new staff).
Source: WA State 2014 S-275
12/20/2016
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## Total Final Salary and District Characteristics

## Summary list of statistically significant explanatory variables for adjusted total final salary, mix factor, and adjusted turnover

| Positively correlated <br> Inversely correlated | Adjusted Total Final Salary | Mix Factor | Adjusted Turnover |
| :---: | :---: | :---: | :---: |
| Total Enrollment | $Z$ | 2 | $\square$ |
| Average Years of Education Experience | - | - | - |
| Comparable Wage Index (Region) | $2$ | - |  |
| County Unemployment \% | $\cdots$ | $\checkmark$ | - |
| \% of Students Transitional Bilingual | $\sqrt{5}$ | $\checkmark$ |  |
| \% of Teachers with at least a Masters Degree |  | , | 2 |
| Levy per Student |  |  | $\checkmark$ |
| LEA per Student |  |  | - |
| \% of Students in Special Education |  |  |  |
| Average Students per Classroom Teacher |  |  | $\checkmark$ |
| County Median Home List Price |  |  | - |
| \% Free or Reduced Price Meals (FRPM) |  |  |  |
| Urbanicity by County |  |  |  |
| Crimes per 1000 Citizens by County |  |  |  |

- All relationships were evaluated for K-12 Classroom Teachers only
- Adjusted Total Final Salary is normalized for (i.e., divided by) Mix Factor, to remove the effects of Mix Factor differences between districts
- Adjusted Turnover represents Teachers leaving the district (including those 'moving' to other Districts), minus the \% of Teachers who transfer in from other Districts (i.e., reflecting an ability to recruit new staff)
- Free or Reduced Price Meals, Urbanicity by County, and Crime Rate by County were not found to be statistically significant explanatory variables

[^12]
## Total Final Salary and District Characteristics

 Teacher Total Final Salaries, after normalizing for Mix Factor, show several statistically significant associations
## Adjusted Total Final Salary*

Total Enrollment<br>Average Years of Ed. Experience<br>American Community Survey (ACS)<br>- Comparative Wage Index (CWI)<br>County Unemployment<br>Percent Transitional Bilingual

## Observations

- Larger Districts and those in more expensive parts of the state are associated with higher Teacher Total Final Salaries
- Districts in counties with higher unemployment are associated with lower salaries
- Additional salary premiums may be placed on educational experience, net of Mix Factor, as well as for serving transition bilingual students

[^13]
## Total Final Salary and District Characteristics

57\% of the observed variance between District average Total Final Salaries (for K-12 Teachers), net of Mix Factor, can be explained with five variables
Fitted Values (Regression)


- Regression X-Variables:

1. Log(Total Enrollment)
2. Avg Years of Ed. Experience
3. Region ACS-CWI
4. County Unemployment (\%)
5. Transitional Bilingual (\%)

- A total of 14 variables were initially considered, and those not demonstrating a significant relationship with adjusted total final salaries were dropped

[^14]
## Total Final Salary Regression

The multiple regression analysis entailed several steps to identify significant and important associations between variables

1. Initial Examination of linear/non-linear relationships

- Bivariate plots (each x vs. y), standardized residuals vs. fitted values, standardized residuals vs. $x$-variables, and normal probability plots for 14 distinct $x$-variables

2. Transformations to attempt to remove non-linearity and non-constant variance

- Log(District Total Enrollment)
- (District \% Free or Reduced Price Meals)^2
- Log(District Average Students per Classroom Teacher)
- Log(County Median Home List Price)
- 1/Urbanicity
- (County Crimes per 1,000 Citizens)^2

3. Removal of correlated variables to drop redundant variables and simplify the model

- Total Levy Dollars is highly correlated with Total Enrollment (Variance Inflation Factor >10) and so Levy per Student, LEA per Student, and Total Enrollment were retained

4. Removal of insignificant variables at $95 \%$ confidence level (i.e., $t$-values $<2, P$-Values $>0.05$ )

- Crime rate was initially retained for testing near the threshold ( t -value $=1.75, \mathrm{P}$-value $=0.08$ )

5. Removal of unimportant variables to arrive at a reduced model (Partial-F test)

- Crime rate was subsequently dropped and did not surpass the $F$-statistic threshold of $F(1,286)=3.87$

The resulting five explanatory variables in the reduced model include the following: Log(District Enrollment), District Average Years or Education Experience, Region ACS-CWI, County Unemployment \%, and \% of Students Transitional Bilingual

[^15]
## Total Final Salary Regression

## The reduced model explains $57 \%$ of the observed variance by districts, with five explanatory variables



Note: First Charter, Lummi, Muckleshoot, and Suquamish School Districts were excluded from the analysis for a lack of market data; Damman and Shaw Island were excluded for returning errors in turnover calculations.
Source: WA State 2014 S-275; 3SI Analysis

## Total Final Salary and Turnover

District characteristics that proved important as explanatory variables for salaries also display logically consistent associations with mix factor and turnover


Larger districts tend to exhibit higher salaries (independent of mix factor), more experienced/educated staff, and lower turnover

Even after normalizing for staff mix factor, districts appear to place a salary premium on years of education experience

Districts in regions with higher salaries for college graduates are associated with higher salaries and lower mix factors

Districts in counties experiencing higher unemployment tend to exhibit lower salaries (independent of mix factor), lower mix factors, and higher turnover

Districts with higher percentages of students who are transitional bilingual are associated with higher salaries (independent of mix factor), but lower mix factors
$\square$ = No statistically significant relationship found with the dependent variable, or the variable was deemed unimportant in the reduced model (i.e., evaluated through a Partial-F Test)

Note: All relationships were evaluated for K-12 Classroom Teachers only; Adjusted Total Final Salary is normalized for (i.e., divided by) Mix Factor, to remove the effects of Mix Factor differences between Districts; Adjusted Turnover represents Teachers leaving the district (including those 'moving' to other Districts), minus the \% of Teachers who transfer in from other Districts (i.e., reflecting an ability to recruit new staff)

## Mix Factor and District Characteristics <br> District Average Mix Factor shows several statistically significant associations

District Average Mix Factor*
Total Enrollment
Average Years of Ed. Experience
ACS-CWI
Percent Transitional Bilingual
a Master's Degree

## Observations

- Similar to Adjusted Total Final Salary, Mix Factor tends to increase with increasing District Size
- Districts in regions with higher salaries for college graduates, higher unemployment, and higher percentages of students who are transitional bilingual are also associated with lower Mix Factors
- Mix Factor displays strong associations with Years of Education Experience and Percent of Teachers with at least a Master's degree, which is to be expected
*District Average Mix Factor is derived from a weighted average, summing individuals' camix1*certfte*assfte within a District and then dividing the result by the sum of individuals certfte*assfte within the District
Source: WA State 2014 S-275; 3SI Analysis
12/20/2016


## Mix Factor Regression

## The reduced model explains 69\% of the observed variance by districts, but does include measures of education experience and degree level among teachers

SUMMARY OUTPUT


|  |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Intercepficients | Standard Error | $t$ Stat |  | P-value | Lower 95\% | Upper 95\% Lower 95.0\% | Upper 95.0\% |  |
| District Avg Years Educational Experience | 1.264669 | 0.049869002 | 25.35982 | $3.79012 \mathrm{E}-75$ | 1.1665119 | 1.3628256 | 1.16651194 | 1.362825578 |
| Percent Teachers With At Least Master Degree | 0.019337 | 0.001053601 | 18.35334 | $2.94834 \mathrm{E}-50$ | 0.0172633 | 0.0214109 | 0.0172633 | 0.021410895 |
| County Unemployment Rate | 0.001463 | 0.000247857 | 5.901393 | $1.01779 \mathrm{E}-08$ | 0.0009748 | 0.0019506 | 0.00097485 | 0.00195056 |
| Region ACS-CWI | -0.44203 | 0.201150427 | -2.19751 | 0.028785754 | -0.837953 | -0.046107 | -0.8379531 | -0.04610701 |
| Log(District Total Enrollment) | -0.095201 | 0.04236791 | -2.24702 | 0.025401557 | -0.178594 | -0.0118089 | -0.1785938 | -0.0118089 |
| District Percent Transitional Bilingual | 0.01776 | 0.00473441 | 3.751273 | 0.000212985 | 0.0084414 | 0.0270788 | 0.00844136 | 0.02707877 |

Note: First Charter, Lummi, Muckleshoot, and Suquamish School Districts were excluded from the analysis for a lack of market data; Damman and Shaw Island were excluded for returning errors in turnover calculations.
Source: WA State 2014 S-275; 3SI Analysis

## Teacher (K-12) Turnover Analysis

## Analyze teacher movement between districts and out of WA state public education between SY 2010-11 and 2014-15

## Assumptions and Approach

- Findings are reported for Teachers only with a major assignment for one of the statutory programs of basic education in the S275; 52,460 Teachers were employed in SY 201011
- All employees who have non-zero FTE, combined certificated and classified, in any district are included; a few employees meet this threshold in more than one district
- Employment grew statewide in each year under study.
- Job changes within a single district are not reported; the objective of the analysis is to highlight labor market forces between districts across the state


## Defined Groups Included in the Analysis

- Stayers: Employees who were in the same district at the end of the chosen time period for analysis as they were at the start
- ~71\% of those employees who worked in SY 2010-2011 worked in the same district in SY 2014-15
- Movers: Employees who changed districts during the chosen time period for analysis
- $\sim 5 \%$ of employees present in 2010-11 worked in a different district in 201415; these employees Joiners in their new district
- Leavers: Employees who are no longer present in the S-275 data at the end of the chosen time period for analysis
- $\quad 24 \%$ of those employed in SY 2010-11 were not in the 2014-15 S-275


## Turnover and District Characteristics <br> Adjusted turnover by district shows several statistically significant associations with explanatory variables

| Adjusted Turnover* |
| :--- |
| Total Enrollment |
| Average Years of Ed. Experience |
| County Unemployment |
| Percent of Teachers with at least a Masters Degree |
| Levy per Student |
| LEA per Student |
| Percent Special Education |
| Average Students per Classroom Teacher |
| County Median Home List Price |

## Observations

- District Size, Years of Education Experience, and County Unemployment are explanatory variables for both Turnover and Adjusted Total Final Salary
- These variables increase with increasing Salary, and increase with decreasing Turnover, implying a relationship may exist between Turnover and Total Final Salaries
- Using Turnover as an explanatory variable in the Salary regression indicates that Districts may be attempting to address higher turnover by paying higher Total Final Salaries
*Adjusted Turnover is the \% of Teachers leaving the District annually (including those 'moving' to other Districts), minus the \% of Teachers who transfer in from other Districts (i.e., reflecting an ability to recruit new staff)


## Teacher Turnover and Experience

Higher turnover tends to be associated with less experienced teachers


Adjusted teacher turnover represents the four-year average \% of K-12 teachers leaving the district (including those 'moving' to other districts), minus the \% of Teachers who joined from other districts in the state (i.e., reflecting an ability to recruit new staff). Source: S-275, 3SI analysis

## Adjusted Turnover Regression

## The reduced model explains 42\% of the observed variance in turnover by districts

SUMMARY OUTPUT

|  | Regression Statistics |  |
| :--- | ---: | ---: |
| Multiple R | 0.646264075 |  |
| R Square | 0.417657254 |  |
| Adjusted R Square | 0.39913752 |  |
| Standard Error | 0.042195829 |  |
| Observations | 293 |  |


| ANOVA |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | $d f$ | SS | MS | $F$ | Significance F |
| Regression | 9 | 0.36138227 | 0.040153586 | 22.55201153 | 8.84258E-29 |
| Residual | 283 | 0.5038781 | 0.001780488 |  |  |
| Total | 292 | 0.86526037 |  |  |  |


|  | Coefficients | Standard Error | t Stat | $P$-value | Lower 95\% | Upper 95\% | Lower 95.0\% | Upper 95.0\% |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Intercept | -0.05200452 | 0.142452056 | -0.36507 | 0.71533 | -0.33240 | 0.22840 | -0.33240 | 0.22840 |
| District Avg Years Educational Experience | -0.009483166 | 0.000851099 | -11.14227 | 0.00000 | -0.01116 | -0.00781 | -0.01116 | -0.00781 |
| Percent Teachers With At Least Master Degree | 0.000555507 | 0.000204154 | 2.72102 | 0.00691 | 0.00015 | 0.00096 | 0.00015 | 0.00096 |
| Log(District Total Enrollment) | -0.021895094 | 0.005052354 | -4.33364 | 0.00002 | -0.03184 | -0.01195 | -0.03184 | -0.01195 |
| District Average of Levy per Student | -8.17395E-06 | $2.57557 \mathrm{E}-06$ | -3.17365 | 0.00167 | -0.00001 | 0.00000 | -0.00001 | 0.00000 |
| District Average of LEA Per Student | -1.38653E-05 | $5.18433 \mathrm{E}-06$ | -2.67447 | 0.00792 | -0.00002 | 0.00000 | -0.00002 | 0.00000 |
| District Percent Special Education | 0.001593435 | 0.000667802 | 2.38609 | 0.01769 | 0.00028 | 0.00291 | 0.00028 | 0.00291 |
| Log(Average of Students Per Classroom Teacher) | -0.076177473 | 0.027786055 | -2.74157 | 0.00650 | -0.13087 | -0.02148 | -0.13087 | -0.02148 |
| Log(County Median Home List Price) | 0.065394183 | 0.024532091 | 2.66566 | 0.00813 | 0.01711 | 0.11368 | 0.01711 | 0.11368 |
| County Unemployment Rate | 0.484418872 | 0.209507175 | 2.31218 | 0.02149 | 0.07203 | 0.89681 | 0.07203 | 0.89681 |

Note: Adjusted Turnover is the \% of Teachers leaving the District annually (including those 'moving' to other Districts), minus the \% of Teachers who transfer in from other Districts (i.e., reflecting an ability to recruit new staff). First Charter, Lummi, Muckleshoot, and Suquamish School Districts were excluded from the analysis for a lack of market data; Damman and Shaw Island were excluded for returning errors in turnover calculations.
Source: WA State 2014 S-275; 3SI Analysis

# Additional Research Opportunities <br> Further research could be done with all data elements reported at the districts to better understand the impact of market rate factors 

## Data <br> Limitations

- ACS-CWI data was available at only the region level (i.e., 14 discrete values in the state)
- Home values, unemployment, and crime rates were expressed in the regression at the county level, whereas District level data would have been preferable
- City-level data was investigated but in order to derive an accurate District-level value, all cities within a district would first need to be identified—and no such source list could be identified
- An attempt was made to use the city listed in each District's mailing address, but a large number of null values were returned (i.e., not all cities were included in the secondary data)


## Additional

Research Opportunities

- Investigate whether better secondary data sources (or methods) can be found that would enable compiling market rate data at the school district level, rather than the county or region level
- Perform additional statistical analyses
- System of equations regression, using both Salary and Turnover (and possible Mix Factor), to better understand the relationships between these variables
- Time series analysis to understand how Districts may be attempting to address their ability to attract and retain staff over time, using Salary as a lever, and how this may be affecting the regression results
- Explore whether similar analyses performed at the school level would strengthen the relationships observed at the district level


## Conclusions

## The results of the analysis indicate there is opportunity to apply market rate adjustments to allocate funding by district

- Measures of district ability to attract and retain staff include current total final salary, staff mix factor and turnover
- There is observable variation in these measures indicating that current district salaries reflect potential market conditions
- Total final salary as a means to attract and retain staff is associated with the following specific local market factors, that could be used to adjust salary allocations
- Enrollment
- Years of education experience
- Comparable Wage Index (CWI)
- Unemployment (inverse)
- Percent bilingual students

The staff salary cost model will allow the EFTF to apply market rate adjustments along with scenarios on supplemental pay to evaluate whether revised district estimated allocations address EFTF goals

## Outline

- Introduction and Executive Summary
- Summary of Data Collection, Cleaning and Consolidation
- Supplemental Pay Analysis
- Resources to Expenditures Analysis
- Comparable Position Salary Analysis
- Local Labor Market Adjustment Analysis
- Staff Salary Cost Model


## Staff Salary Cost Model Goals

The cost model will explore how different inputs from the supplemental pay and market factors analyses impact total cost

- Allow the user to toggle between different input factors and generate cost output to evaluate how staff positions in the prototypical school model and different districts would be affected
- For example, if the supplemental pay category of deemed done activities are considered a component of basic education, the model will estimate the total cost to the state as well as the allocation to specific districts
- Model output will summarize the cost effects for the state given different choices around compensation factors
- Evaluate market rate adjustments effect on costs across the state dependent upon scenarios run by the task force


## Staff Salary Cost Model Data Overview 2014-15 apportionment, supplemental pay survey data and district market data are combined in the model

Data Sources

User-Specified
Model Inputs
(Scenarios)

- SY 2014-15 Final Apportionment - allocated position FTEs, base salaries, staff mix, enrollment
- Supplemental Pay Category (SPC) Survey - SPC frequency and payment magnitude, by position
- Market Factor Data - home values, wage index, average teacher experience, etc characterization of local market conditions for school districts that could indicate challenges with attracting and retaining staff
- Supplemental Pay Categories - For each position, the user selects which supplemental pay categories to include in the calculation of basic education costs
- Additional FTEs - For each position, the user may choose to increase the allocated FTEs by user-determined percentage (e.g., increase Teacher (K-12) FTEs by 10\%)
- District Market Factors - The user may choose to apply a market rate adjustment at the district level

Model
Calculations

Model Outputs

- Based on the user inputs, the model calculates the additional cost of basic education for each district and position:
- Supplemental Pay is calculated at the position level
- Market factors are calculated at the staff type level
- The total (incremental) cost of salaries in the statutory programs of basic education for the state
- The cost of salaries broken out by District, Position and Supplemental Pay Category
- The state-wide and per-district cost impact of the district market factor adjustment


## Staff Salary Cost Model Architecture The Staff Salary Cost Model will support analyzing funding scenarios



## Staff Salary Cost Model Calculations

Calculations are performed at the positions, program, and staff type level and produced by district and for the state in aggregate

*Staff mix factor is not applied to supplemental pay categories
**Supplemental Pay for additional FTEs is calculated using the same formula as supplemental pay for 2014-15 FTE allocations
Note - both additional FTE counts and district market rate factors are applied as a percentage, where $100 \%$ represents no change.

## Staff Salary Cost Model Assumptions The model relies on OSPI SY 2014-15 data, original district data collection, and market factor data

- 2014-15 apportionment data for salaries, allocated FTEs, and staff mix factor are used
- The model user allocates supplemental pay by position for the following programs:
- School and district generated FTEs for Program 01 - Basic Education
- Learning Assistance Program
- Highly Capable
- Transitional Bilingual Instructional Program
- CTE 7-8 and 9-12
- Skills Centers
- Supplemental pay is calculated at the program level for Special Education
- The model does not calculate additional costs for the following programs:
- Running Start
- Basic Education - Alternative Learning Experience
- Basic Education - Dropout Reengagement
- Institutions
- Pupil Transportation
- Staff mix factor is not applied to supplemental pay
- The model user can choose to change FTEs by positons, but allocation of market factors adjustments occurs at the staff type level (CIS, CAS, CLS)


## Market Rate Factors from Regression Results

A District salary index for each market rate factor can be derived from the weighted contribution of the explanatory variable relative to the state average weighted contribution

1. The salary regression model predicts a dollar contribution from each explanatory variable, $x_{i}$, to the fitted regression value for each District, $j$
$\boldsymbol{x}_{\boldsymbol{i}, \mathrm{District}}^{\boldsymbol{j}} \boldsymbol{}$
2. If this contribution is indexed to the state average contribution, then each District's contribution could be expressed relative to the state; however, this does not provide a relative weighting (i.e., all indices would carry the same weight
$\frac{\boldsymbol{x}_{\boldsymbol{i}, \text { District }}^{\boldsymbol{j}}}{}$
3. In order to provide a relative contribution for each explanatory variable, it can be shown that

$$
\text { Index }_{x_{i, \text { District }}^{j}}=1+\frac{x_{i, \text { District }}^{j}}{}-x_{i, \text { State }} .
$$ the appropriate index is defined as follows:

4. An overall District index can be expressed for any combination of market rate factors, by taking the sum and subtracting $n-1$, where $n$ is the number of factors selected

$$
\text { Index }_{\text {District }_{j}}=\sum_{i=1}^{n} \text { Index }_{x_{i, D i s t r i c t ~}^{j}}-(n-1)
$$

## Market Rate Factors from Regression Results

Applying market rate factors replicates the observed difference between districts, while omitting it removes the effect

## Total Enrollment

- Turning "ON" the impact of District size shifts Basic Ed allocations per FTE to larger Districts
- Turning "OFF" this market rate factor would remove observed salary differences associated with District size

Average Years of Ed. Experience
ACS-CWI

## County Unemployment

Percent Transitional Bilingual

- Similarly, turning "ON" each factor to the left results in the application of salary differences by District based the observed association with the market rate factor measurement, and turning each "OFF" serves to remove the explained variance


## Questions?

## Appendix

## Implementation of Sampling

## Sampling was done at the position (duty root) level to ensure enough data is collected to support the intent of the analysis

## All District Staff

- Total certificated instructional, administrative and classified staff

Statistical Sample

## Statutory Programs of Basic Education

- Limited data collection to program account codes 01, 02, 03, 21, 22, 26, 31, $45,55,56,59,65,74,97$, and 99
- Staff position specific sample to support analysis for each position (duty root)

Tier 1: Key Positions
(Elementary Teachers, Secondary Teachers, Other Teachers, Aides)

- Confidence interval of 80\%
- Margin of error of 5\%

Sample of 125 staff if district population is greater than 125

Tier 2: Other Staff Positions
(e.g., Psychologist, Principal, Office/Clerical, Superintendents, etc.)

- Confidence interval of $80 \%$,
- Margin of error of $10 \%$

Sample of 35 staff if district population is greater than 35

- Split into tiers for sampling based on:
- Number of supplemental pay subcategories and anticipated variance
- Level of specificity needed for analysis


## Detailed Sampling Methodology <br> The sampling methodology was designed to capture the diversity of supplemental pay across staff types

Supplemental pay categories (SPCs) refer to the frequency of categories and sub-categories developed by OSPI for this data collection effort

Situation Total Supplemental Pay Wages $=\sum_{i}\left(S P C_{i} * W a g e_{S P C_{i}}\right)$

Supplemental pay wages refer to the dollar amount paid for each supplemental pay category.
Unknown factors that we're estimating include:

- The proportion of the SPCs in each population (staff position)
- The mean wage for each SPC in each population

Complication • This is the first time data was collected using detailed supplemental pay categories therefore, the population was not well understood either in terms of prevalence of SPCs or the distribution of wages for the SPCs

- Designing a sample to estimate mean SPC wages (vs. the prevalence of SPCs) required identifying which staff members perform each SPC first and then sampling from those staff
Resolution
- Sample for the prevalence of supplemental pay categories in the population and derive the mean wage from the sample
- Maintain a confidence interval of $80 \%$
- Maintain a margin of error of $5 \%$ for tier 1 and $10 \%$ for tier 2 staff positions


## Specific Sample Size Calculations

The sample size is calculated using a formula that samples for the prevalence of supplemental pay categories in the population

The formula for estimating the required sample size at the $80 \%$ confidence level is:

$$
n=(1.282)^{2}(p)(1-p) \div d^{2}
$$

Examples: For $p=25 \%$ (each SPC occurs for $25 \%$ of the population) \& $d=5 \%$ (5\% margin of error), the required sample size at the $80 \%$ confidence level is 123 . This means that for $80 \%$ of our samples, the estimated SPC sample prevalence will be between $20 \%$ and $30 \%$. In $20 \%$ of our district samples, the estimated prevalence will be outside of the $20-30 \%$ prevalence range, in spite of the true prevalence being $25 \%$. Although the required sample size is 123 , we round up to 125 for the purposes of this analysis since some staff members in the sample will have records that are unavailable or incomplete.

For Tier 2 duty codes we allow for a larger margin of error. For $p=25 \%$ \& $d=10 \%$, the required sample size at the $80 \%$ confidence level is 31 (rounded to 35 for the purposes of this analysis).

## Tier 1 Sampling Implementation

~60\% of individuals in Tier 1 positions are captured in the data collection sample


## Tier 2 Sampling Implementation

~66\% of individuals in Tier 2 positions* are captured in the data collection sample

*Not all positions represented n the chart Source: S275 and data collection sample for E2SSB 6195

## Data Collection: Salaries

## Salary data collection tools captured the duties, uses or categories for which actual compensation is paid

## Pay Type

- Additional hourly
- Supplemental contract
- Stipend


## Reason Categories

- Deemed done
- Time outside of 180-day school year, not PD
- Time outside of regular school day but during the 180-day school year, not PD
- Professional development
- Additional responsibilities/duties
- Other


## Reason Sub-Categories

- 41 sub-categories for certificated instructional staff
- 20 sub-categories for classified staff
- 12 sub-categories for certificated administrative staff
- For each staff person districts provided three levels of detail per supplemental pay item in the compensation files
- Where the pay item did not match the standard categories districts provided a detailed description


## Data Collection: Salaries

## Data collection included details on reasons for supplemental pay



## Supplemental Pay Categories <br> Certificated Instructional Staff

| Deemed Done |
| :--- |
| Degrees / Credits |
| Experience (anywhere) |
|  <br> experience |
| Longevity (in district) |
| Hard-to-Staff positions |
| Professional responsibility stipend |
| Other (please describe) |


| Time Outside Regular School Day |
| :--- |
| Parent / Teacher conferences |
| Open House |
| Staff meetings |
| Home visits |
| Attending student dances/sporting <br> events/concerts/other performances |
| Tutoring / one-on-one student assistance |
| Zero Period |
| Special Education IEP |
| Student assessment / grading / evaluation of <br> student work |
| Combination of some or all of above |
| Other (Please describe) |


| Additional Responsibilities |
| :--- |
| Class Size Overload |
| Self-contained Special Education Classroom |
| Department head |
| Technology leader |
| Emergency preparedness |
| Mentoring |
| Curriculum development |
| Developing school improvement days |
| Academic advising |
| Leadership stipend |
| Extracurricular |
| Other (please describe) |
| Professional Development |
| Support pursuing Prof Cert (incl NBPTS prep) |
| Professional Learning Community (PLC) |
| District directed PD days |
| Self directed PD days |
| Other (please describe) |

## Supplemental Pay Categories <br> Certificated Administrative Staff

| Deemed Done |
| :--- |
| Degrees / Credits |
| Experience (anywhere) |
|  <br> experience |
| Longevity (in district) |
| Hard-to-staff positions |
| Professional responsibility stipend |
| Other (please describe) |


| Additional Duties |
| :--- |
| Travel |
| Per Diem Days |
| Extracurricular Activities |
| Other (please describe) |


| Other |
| :--- |
| Phone and car stipends |
| Vacation/ Sick Leave Buyout |
| Other (please describe) |

## Supplemental Pay Categories Classified Staff

| Deemed Done |
| :--- |
| Degrees / Credits |
| Experience (anywhere) |
|  <br> experience |
| Longevity (in district) |
| Hard-to-Staff Positions |
| Professional responsibility stipend |
| Other (please describe) |


| Time Outside 180 Day School Year |
| :--- |
| Extra Days before or after SY |
| Other (please describe) |


| Additional Responsibilities |
| :--- |
| Self-contained special education classroom |
| Department head |
| Technology leader |
| Emergency preparedness |
| Mentoring |
| Extracurricular |
| Other (please describe) |


| Other |
| :--- |
| Tools / Uniform / Phone Stipend |
| Shift Differential Pay |
| Paid holidays / vacation / sick leave buyouts |
| Other (please describe) |

## Statutory Programs of Basic Education

 Sample included only individuals from the programs below| Program Accounting Code | Program Accounting Name |
| :--- | :--- |
| 01 | Basic (General) Education |
| 02 | Basic Education - Alternative Learning Experience |
| 03 | Basic Education - Dropout Reengagement |
| 21 | Special Education - Supplemental, State |
| 22 | Special Education - Infants and Toddlers, State |
| 26 | Special Education, Institutions, State |
| 31 | Vocational - Basic, State |
| 45 | Skills Center - Basic, State |
| 55 | Learning Assistance, State |
| 56 | State Institutions, Centers \& Homes, Delinquent |
| 59 | Institutions - Juveniles in Adult Jails |
| 65 | Transitional Bilingual, State |
| 74 | Highly Capable |
| 97 | Districtwide Support |
| 99 | Pupil Transportation |

## Data Collection: Reason Sub-Categories (1 of 3) Sub-categories vary by position type

| Additional Responsibilities | CIS | CLS |
| :--- | :--- | :--- |
| Academic advising |  |  |
| Class size overload |  |  |
| Curriculum development |  |  |
| Department head |  |  |
| Developing school improvement days |  |  |
| Emergency preparedness |  |  |
| Extracurricular |  |  |
| Leadership stipend |  |  |
| Mentoring |  |  |
| Other (please describe) |  |  |
| Per diem days |  |  |
| Self-contained special education classroom |  |  |
| Technology leader |  |  |
| Travel |  |  |
| Deemed Done |  |  |
| Combination of degrees / credits \& experience |  |  |
| Degrees / credits |  |  |
| Experience (anywhere) |  |  |
| Hard-to-staff positions |  |  |
| Longevity (in district) |  |  |
| Other (please describe) |  |  |
| Professional responsibility stipend |  |  |

Key:
CIS = Certificated Instructional Staff CLS = Classified Staff
CAS = Certificated Administrative Staff
Indicates sub-category was an option for staff type in the data tool Not applicable

- Not all sub-categories are applicable for all staff types in the data collection tools
- Deemed Done is the only category that is uniform across all staff types


## Data Collection: Reason Sub-Categories (2 of 3) Sub-categories vary by position type

| Other | CIS | CLS |
| :--- | :--- | :--- |
| CAS |  |  |
| Classroom supplies stipend |  |  |
| Data entry |  |  |
| Field trips |  |  |
| Other (please describe) |  |  |
| Paid holiday / vacation / sick leave buyouts |  |  |
| Planning period buyouts | CIS | CLS |
| Shift differential pay | CAS |  |
| Tools / uniform / phone stipend |  |  |
| Professional Development |  |  |
| District directed PD days |  |  |
| Other (please describe) |  |  |
| Professional learning community (PLC) |  |  |
| Self directed PD days |  |  |
| Support for pursuing professional certification* |  |  |
| Time Outside 180 Day School Year |  |  |
| Classroom prep / wrapup | CAS |  |
| Extra days |  |  |
| Other (please describe) |  |  |
| Summer school |  |  |

```
Key.
CIS = Certificated Instructional Staff
CLS = Classified Staff
CAS = Certificated Administrative Staff
Indicates sub-category was an option for staff type in the data tool
Not applicable
```

- CLS have fewer stipend options for these supplemental pay categories
- CAS do not receive stipends for professional development or time outside 180 day school year
- The "other/other" category includes district specific explanations


## Data Collection: Reason Sub-Categories (3 of 3) Sub-categories vary by position type

| Time Outside Regular School Day | CIS | CLS |
| :--- | :--- | :--- |
| Attending student dances/sporting events/concerts/other <br> performances |  |  |
| Combination of some or all of above |  |  |
| Home visits |  |  |
| Open house |  |  |
| Other (please describe) |  |  |
| Parent / teacher conferences |  |  |
| Special education IEP |  |  |
| Staff meetings |  |  |
| Student assessment / grading / evaluation of student work |  |  |
| Tutoring / one-on-one student assistance |  |  |
| Zero period |  |  |

```
Key:
CIS = Certificated Instructional Staff
CLS = Classified Staff
CAS = Certificated Administrative Staff
    Indicates sub-category
    was an option for staff
    type in the data tool
    Not applicable
```

- CAS do not receive stipends for time outside the regular school day
- CLS have a few options in this category


## Frequency Calculation Detail

Analysis Question: How often was a duty or activity assigned to a certain staff type to describe extra pay

State Level Calculations

- For each PSM position
- For each SPC category \& subcategory combination
- Where SPCs are detailed flag 1 (detailed records)

Frequency $=\frac{\text { Count of SPC Contracts }}{\text { Count of Staff }}$

- For each PSM position
- Where the staff member has a detail flag of 1 or 2 (staff member has clean detailed SPC data)

Results \& Interpretation:

36\% of Teachers (Grades K-12) were paid a stipend or additional salary for Additional Responsibilities > Extracurricular duties
\&

- For each district

27\% of Prosser School District Teachers (Grades K-12) were paid a stipend or additional salary for Additional
Responsibilities >
Extracurricular duties

## Magnitude Calculation Detail

Analysis Question: How much was paid for a duty or activity assigned to a certain staff type

## State Level Calculations

- For each PSM position
- For each SPC category \& subcategory combination
- Where SPCs are detailed flag 1 (detailed records)


## Magnitude $=$ Median ${ }^{*}($ Total Dollars $)$

- For each PSM position
- Where the staff member has a detail flag of 1 or 2 (staff member has clean detailed SPC data)
\$2,046 was the median
compensation for Teachers (Grades K-

12) for a stipend or additional salary
for Additional Responsibilities >
Extracurricular duties

- For each district
\&
\$1,532 was the median additional compensation for Prosser School District Teachers (Grades K-12) for a stipend or additional salary for Additional
Responsibilities >
Extracurricular duties
* Median definition $-1 / 2$ of the data points are larger and $1 / 2$ of the data points are smaller


## CIS: Total Salary Dollars

The total cost of base salary for additional CIS FTEs is estimated at $\$ 11 \mathrm{M}$ while the cost of additional salary is $\$ 765 \mathrm{M}$

Assumes salaries


Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set). District additional salary includes all funding sources, state sources cannot be isolated

## CAS: Total Salary Dollars

The total cost of base salary for additional CAS FTEs is estimated at $-\$ 1.9 \mathrm{M}$ while the cost of additional salary is $\$ 218 \mathrm{M}$


[^16] sources cannot be isolated. Salaries normalized to an FTE of 1.

## CLS: Total Salary Dollars

The total cost of base salary for additional CLS FTEs is estimated at $\$ 164 \mathrm{M}$ while the cost of additional salary is $\$ 225.5 \mathrm{M}$


Assumes salaries normalized to an FTE of 1

District
Additional
Salary

Total State
Salary
Allocation

Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set). District additional salary includes all funding sources, state sources cannot be isolated. Salaries normalized to an FTE of 1


[^0]:    Note Tableau data only supports 293 districts in the map and shows 15 of the 19 districts with no submission, 260 of the 262 districts with full submissions and all partial submissions (18) are displayed

[^1]:    Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set) and data submission for E2SSB 6196 as od 9/20/2016

[^2]:    1 = Data can be evaluated at the sub-category level, $2=$ Data can be evaluated at the category level, 3 = Data cannot be included in analysis

[^3]:    Source: Data collected for E2SSB 6195 as of 10/30/2016

[^4]:    "Large urban" = Sampled districts with enrollment above 10,000 and USDA urban influence codes 1 and 2
    "Small rural" = Sampled districts with enrollment under 1,000 and USDA urban influence codes 6, 7, 8, 9, and 12
    "Combination of some or all of above" = Combination of duties outside the regular school day
    Source: Data collected for E2SSB 6195 as of 10/30/2016; quartile values normalized for FTE status
    12/20/2016

[^5]:    Lower-unemployment districts are located in counties where unemployment was lower than $7.5 \%$ in 2014. Higher-unemployment districts are located in counties where unemployment was $7.5 \%$ or above. To mitigate the effect of district size (all of the state's largest districts were located in districts with < $7.5 \%$ unemployment in 2014), the data for this slide omits districts with enrollment greater than 10,000 in 2014. * "Combination of some or all of above" = Combination of duties outside the regular school day

[^6]:    Source: * "How Does Teacher Pay Compare? Methodological Challenges and Answers", Allegretto, et al, Economic Policy Institute, 2004;
    **Compensation Technical Working Group
    12/20/2016

[^7]:    *The 83\% rule, as cited on pp. 109-110 of the Compensation Technical Working Group Final Report, June 30, 2012, refers to using a 10-month school year assumption for comparisons to other occupations reporting salary based on 52 -week employment ( 10 months divided by 12 months equals 0.833 ).
    Source: Comparable positions for Teachers from "How Does Teacher Pay Compare? Methodological Challenges and Answers", Allegretto, et al, Economic Policy Institute, 2004; WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels.

[^8]:    Source: Comparable positions for Teachers from "How Does Teacher Pay Compare? Methodological Challenges and Answers", Allegretto, et al, Economic Policy Institute, 2004 ; WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels; BLS OES data for teachers is reported separately for Elementary, Middle, and Secondary Schools.

[^9]:    Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels.

[^10]:    Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels; May 2015 OES data does not report Graduate Teaching Assistant wages for WA State.

[^11]:    Source: WA State 2015 S275 data; Compensation Technical Working Group Final Report, June 30, 2012; Occupational Employment Statistics (OES) Survey, May 2015 Wage Estimates (Published May 2016). Reported salaries are comprehensive of all career levels.

[^12]:    = No statistically significant relationship found with the dependent variable, or the variable was deemed unimportant in the reduced model (i.e., evaluated through a Partial-F Test)
    Source: WA State 2014 S-275; 3SI Analysis
    12/20/2016

[^13]:    *Adjusted Total Final Salary is Total Final Salary divided by Mix Factor, and is intended to isolate District salary differences, i.e., excluding the effects of differences in average Mix Factor between Districts.

[^14]:    Note: First Charter, Lummi, Muckleshoot, and Suquamish School Districts were excluded from the analysis for a lack of market data; Damman and Shaw Island were excluded for returning errors in turnover calculations. The R-Square of the regression was 0.57.
    Source: WA State 2014 S-275; 3SI Analysis

[^15]:    Source: WA State 2014 S-275; 3SI Analysis Note: First Charter, Lummi, Muckleshoot, and Suquamish School Districts were excluded from the analysis for a lack of market data; Damman and Shaw Island were excluded for returning errors in turnover calculations.

[^16]:    Source: Population for sample data set for E2SSB 6195 (taken from S275 2014-15 SY final data set). District additional salary includes all funding sources, state

