

Washington State Institute for Public Policy Benefit-Cost Results

Early Head Start Pre-K to 12 Education

Benefit-cost estimates updated December 2023. Literature review updated April 2012.

Current estimates replace old estimates. Numbers will change over time as a result of model inputs and monetization methods.

The WSIPP benefit-cost analysis examines, on an apples-to-apples basis, the monetary value of programs or policies to determine whether the benefits from the program exceed its costs. WSIPP's research approach to identifying evidence-based programs and policies has three main steps. First, we determine "what works" (and what does not work) to improve outcomes using a statistical technique called meta-analysis. Second, we calculate whether the benefits of a program exceed its costs. Third, we estimate the risk of investing in a program by testing the sensitivity of our results. For more detail on our methods, see our Technical Documentation.

Program Description: Early Head Start is a federally-funded program for low-income pregnant women and families with infants or toddlers that aims to enhance children's development and health and strengthen families. Families can receive services until the children are three years old. Early Head Start accounts for 10% of the Head Start budget; program providers determine the specific services offered following Head Start guidelines.

Benefit-Cost Summary Statistics Per Participant						
Benefits to:						
Taxpayers	\$4,549	Benefit to cost ratio	\$0.12			
Participants	\$1,068	Benefits minus costs	(\$11,509)			
Others	\$539	Chance the program will produce				
Indirect	(\$4,563)	benefits greater than the costs	33%			
Total benefits	\$1,594					
Net program cost	(\$13,103)					
Benefits minus cost	(\$11,509)					

The estimates shown are present value, life cycle benefits and costs. All dollars are expressed in the base year chosen for this analysis (2022). The chance the benefits exceed the costs are derived from a Monte Carlo risk analysis. The details on this, as well as the economic discount rates and other relevant parameters are described in our Technical Documentation.

Meta-Analysis of Program Effects												
Outcomes measured	Treatment age secondary participant	No. of effect	Treatment N	Adjusted effect sizes and standard errors used in the benefit-cost analysis					Unadjusted effect size (random effects			
		participant sizes		First time ES is estimated		Second time ES is estimated			model)			
					ES	SE	Age	ES	SE	Age	ES	p-value
Crime	1	Primary	1	842	0.000	0.050	10	0.000	0.050	20	0.000	1.000
Test scores	1	Primary	1	842	0.011	0.052	10	0.007	0.057	17	0.011	0.827
K-12 grade repetition	1	Primary	1	842	-0.041	0.088	10	-0.041	0.088	17	-0.041	0.637
K-12 special education	1	Primary	1	842	-0.093	0.081	10	-0.093	0.081	17	-0.093	0.252
Externalizing behavior symptoms	1	Primary	1	842	-0.038	0.050	10	-0.021	0.031	13	-0.038	0.447
Internalizing symptoms	1	Primary	1	842	-0.052	0.050	10	-0.052	0.050	12	-0.052	0.296
Public assistance	20	Secondary	1	842	-0.073	0.060	29	-0.073	0.060	39	-0.073	0.224
Substance use disorder [^]	20	Secondary	1	842	-0.008	0.112	29	n/a	n/a	n/a	-0.008	0.940
Employment ^ ^	20	Secondary	1	842	0.000	0.050	29	n/a	n/a	n/a	0.000	1.000
Major depressive disorder	20	Secondary	1	842	-0.045	0.050	29	-0.023	0.274	31	-0.045	0.364

[^]WSIPP's benefit-cost model does not monetize this outcome.

Meta-analysis is a statistical method to combine the results from separate studies on a program, policy, or topic in order to estimate its effect on an outcome. WSIPP systematically evaluates all credible evaluations we can locate on each topic. The outcomes measured are the types of program impacts that were measured in the research literature (for example, crime or educational attainment). Treatment N represents the total number of individuals or units in the treatment group across the included studies.

An effect size (ES) is a standard metric that summarizes the degree to which a program or policy affects a measured outcome. If the effect size is positive, the outcome increases. If the effect size is negative, the outcome decreases.

Adjusted effect sizes are used to calculate the benefits from our benefit cost model. WSIPP may adjust effect sizes based on methodological characteristics of the study. For example, we may adjust effect sizes when a study has a weak research design or when the program developer is involved in the research. The magnitude of these adjustments varies depending on the topic area.

WSIPP may also adjust the second ES measurement. Research shows the magnitude of some effect sizes decrease over time. For those effect sizes, we estimate outcome-based adjustments which we apply between the first time ES is estimated and the second time ES is estimated. We also report the unadjusted effect size to show the effect sizes before any adjustments have been made. More details about these adjustments can be found in our Technical Documentation.

^{^^}WSIPP does not include this outcome when conducting benefit-cost analysis for this program.

Detailed Monetary Benefit Estimates Per Participant									
Affected outcome:	Resulting benefits: ¹		Benefi	:					
		Taxpayers	Participants	Others ²	Indirect ³	Total			
Crime	Criminal justice system	\$0	\$0	\$0	\$0	\$0			
Test scores	Labor market earnings associated with test scores	\$298	\$701	\$370	\$0	\$1,369			
K-12 grade repetition	K-12 grade repetition	\$64	\$0	\$0	\$32	\$96			
K-12 special education	K-12 special education	\$2,769	\$0	\$0	\$1,385	\$4,154			
Externalizing behavior symptoms	Health care associated with externalizing behavior symptoms	\$77	\$22	\$80	\$39	\$217			
	Subtotals	\$3,208	\$723	\$450	\$1,455	\$5,836			
From secondary participant									
Major depressive disorder	Labor market earnings associated with major depression	\$286	\$673	\$0	\$0	\$958			
Major depressive disorder	Health care associated with major depression	\$87	\$25	\$90	\$43	\$245			
Public assistance	Public assistance	\$968	(\$353)	\$0	\$484	\$1,099			
Major depressive disorder	Mortality associated with depression	\$0	\$1	\$0	\$6	\$8			
	Subtotals	\$1,341	\$345	\$90	\$534	\$2,310			
Program cost	Adjustment for deadweight cost of program	\$0	\$0	\$0	(\$6,552)	(\$6,552)			
Totals		\$4,549	\$1,068	\$539	(\$4,563)	\$1,594			

¹In addition to the outcomes measured in the meta-analysis table, WSIPP measures benefits and costs estimated from other outcomes associated with those reported in the evaluation literature. For example, empirical research demonstrates that high school graduation leads to reduced crime. These associated measures provide a more complete picture of the detailed costs and benefits of the program.

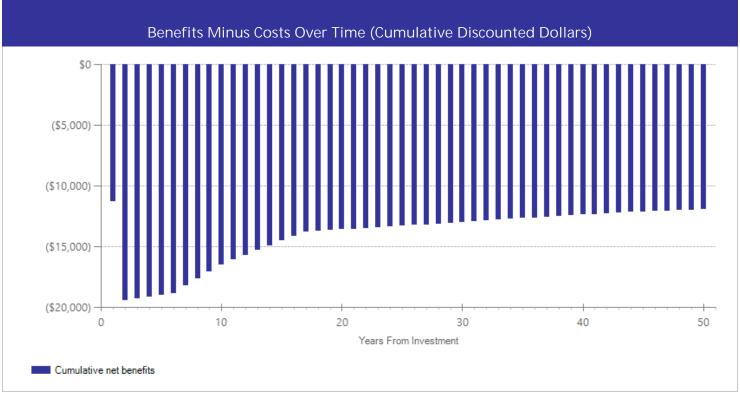
^{3&}quot;Indirect benefits" includes estimates of the net changes in the value of a statistical life and net changes in the deadweight costs of taxation.

Detailed Annual Cost Estimates Per Participant								
	Annual cost	Year dollars	Summary					
Program costs Comparison costs	\$7,600 \$1,679	2010 2010	Present value of net program costs (in 2022 dollars) Cost range (+ or -)	(\$13,103) 10%				

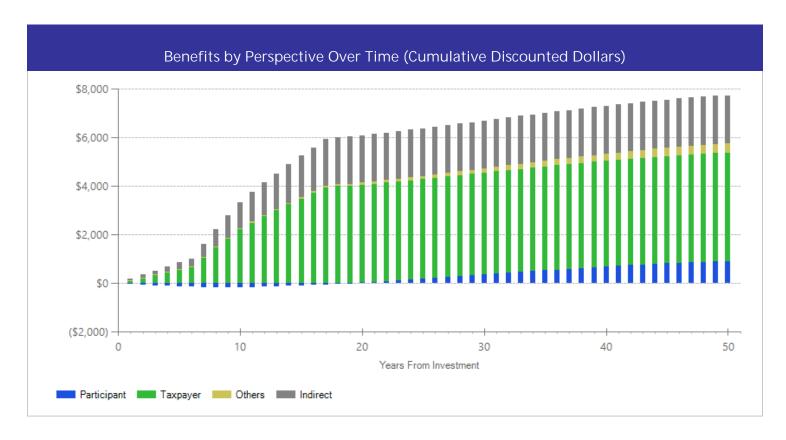
Families who participate in Early Head Start typically participate for 1.75 years. Per-family costs from the US Department of Health and Human Services, Administration for Children & Families, FY 2010.

The figures shown are estimates of the costs to implement programs in Washington. The comparison group costs reflect either no treatment as usual, depending on how effect sizes were calculated in the meta-analysis. The cost range reported above reflects potential variation or uncertainty in the cost estimate; more detail can be found in our Technical Documentation.

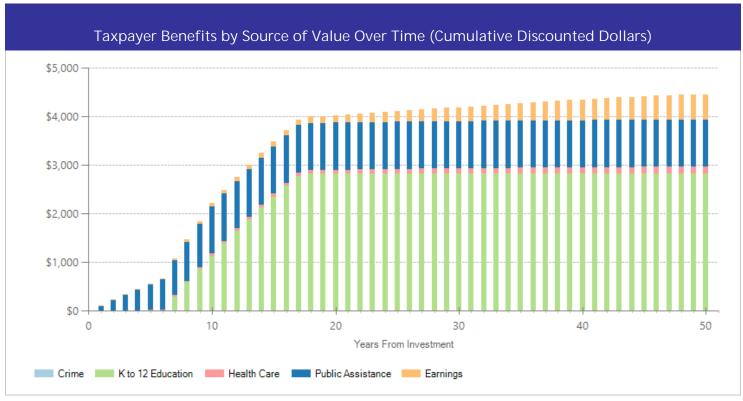
²"Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance.



The graph above illustrates the estimated cumulative net benefits per-participant for the first fifty years beyond the initial investment in the program. We present these cash flows in discounted dollars. If the dollars are negative (bars below \$0 line), the cumulative benefits do not outweigh the cost of the program up to that point in time. The program breaks even when the dollars reach \$0. At this point, the total benefits to participants, taxpayers, and others, are equal to the cost of the program. If the dollars are above \$0, the benefits of the program exceed the initial investment.



The graph above illustrates the breakdown of the estimated cumulative benefits (not including program costs) per-participant for the first fifty years beyond the initial investment in the program. These cash flows provide a breakdown of the classification of dollars over time into four perspectives: taxpayer, participant, others, and indirect. "Taxpayers" includes expected savings to government and expected increases in tax revenue. "Participants" includes expected increases in earnings and expenditures for items such as health care and college tuition. "Others" includes benefits to people other than taxpayers and participants. Depending on the program, it could include reductions in crime victimization, the economic benefits from a more educated workforce, and the benefits from employer-paid health insurance. "Indirect benefits" includes estimates of the changes in the value of a statistical life and changes in the deadweight costs of taxation. If a section of the bar is below the \$0 line, the program is creating a negative benefit, meaning a loss of value from that perspective.



The graph above focuses on the subset of estimated cumulative benefits that accrue to taxpayers. The cash flows are divided into the source of the value.

Citations Used in the Meta-Analysis

Roggman, L.A., Boyce, L.K., & Cook, G.A. (2009). Keeping kids on track: Impacts of a parenting-focused early head start program on attachment security and cognitive development. *Early Education and Development*, 20(6), 920-941.

Vogel, C.A., Xue, Y., Moiduddin, E.M., Carlson, B.L., & Kisker, E. (2010). Early Head Start children in grade 5: Long-term follow-up of the Early Head Start research and evaluation study sample (Final Report) (Document No. PR10-61). Princeton, NJ: Mathematica Policy Research.

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Washington State Institute for Public Policy

The Washington State Legislature created the Washington State Institute for Public Policy in 1983. A Board of Directors-representing the legislature, the governor, and public universities-governs WSIPP and guides the development of all activities. WSIPP's mission is to carry out practical research, at legislative direction, on issues of importance to Washington State.